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The impact of emergency care centralisation on mortality and efficiency: a retrospective service evaluation.

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Data sharing: Data are not publically available as they relate to the care of individuals within the NHS, and permission was granted specifically for use in this project. De-identified data may be requested from Northumbria Healthcare NHS Foundation Trust.

SUMMARY BOX

What is already known on this topic:

- Current national policy favours centralisation of emergency medical care based upon evidence of improved outcomes and efficiency for specific conditions.
- The number, age and complexity of emergency admissions is increasing in real terms.
- It is unclear whether centralisation is justified for unselected emergency admissions reflecting older, frailer patients with a broad range of conditions.

What this study adds:

- Unscheduled adult index admissions were identified in Hospital Episode Statistics from a single large NHS Trust to examine the impact of emergency care centralisation over a three-year period: pre-centralisation Baseline (16/06/2014 to 15/06/2015; n=18,586), Year 1 post-centralisation (16/06/2015 to 15/06/2016; n=16,126) and Year 2 post-centralisation (16/06/2016 to 15/06/2017; n=17,727).
- The probability of Day 60 mortality was reduced when three district general hospital emergency departments were centralised at a new high-volume emergency care hospital with earlier specialist contact.
- The greatest mortality reduction was observed amongst the oldest patients (aged 80+ years) with potentially treatable conditions such as pneumonia and heart failure.
- Although length of stay increased during the first year post-centralisation, the average probability of discharge per day was higher with a reduced risk of readmission.

ABSTRACT

Objective

Evidence favours centralisation of emergency care for specific conditions but it remains unclear whether broader implementation improves outcomes and efficiency. Routine healthcare data examined consolidation of three district general hospitals with mixed medical admission units (MAU) into a single high-volume site directing patients from the emergency department (ED) to specialty wards with consultant presence 8am-8pm.

Methods

Consecutive unscheduled adult index admissions from matching postcode areas were identified retrospectively in Hospital Episode Statistics over a three-year period: pre-centralisation Baseline (16/06/2014 to 15/06/2015; n=18,586), Year 1 post-centralisation (16/06/2015 to 15/06/2016; n=16,126) and Year 2 post-centralisation (16/06/2016 to 15/06/2017; n=17,727). Logistic regression including key demographic co-variates compared Baseline to Year 1 and Year 2 probabilities of mortality and daily discharge until Day 60 after admission, and readmission within 60 days of discharge.

Results

Relative to Baseline, admission post-centralisation was associated with favourable odds ratios (95% CI) for Day 60 mortality (Year1: 0.95 (0.88 to 1.02), p=0.18; Year2: 0.94 (0.91 to 0.97), p<0.01), mainly amongst patients aged 80+ years (Year1: 0.88 (0.79 to 0.97); Year2: 0.91 (0.87 to 0.96)). The probability of discharge alive on any day since admission increased (Year1: 1.07 (1.04 to 1.10), p<0.01; Year2: 1.04 (1.02 to 1.05), p<0.01) and the risk of readmission decreased (Year1: 0.90 (0.87 to 0.94), p<0.01; Year2: 0.92 (0.90 to 0.94), p<0.01).

Conclusion

A centralised site providing early specialist care was associated with improved short-term outcomes and efficiency relative to lower-volume ED admitting to MAU, particularly for older patients.

Introduction

Current healthcare policy favours centralisation of emergency medical care for the most seriously ill patients but it is unclear how broad implementation will impact upon health outcomes and service efficiency.[1,2] Regional approaches have proven successful for specific conditions requiring time-critical interventions delivered by expert multidisciplinary teams such as major trauma, myocardial infarction and stroke.[3-6] In contrast, many unscheduled district general hospital (DGH) admissions reflect exacerbations of long term conditions and functional decompensation of frail patients provoked by minor illness.[7-9] These groups often require simpler or symptomatic management strategies, and outcomes may be harder to influence by centralisation alone. Concentration of healthcare resources at higher volume sites might facilitate processes associated with improved survival such as earlier senior medical review,[10,11] but it remains unclear whether regionalisation without pre-selection can provide effective specialist care and better outcomes for a standard undifferentiated emergency admission population.[12] Reconfiguration also creates challenges for capacity and efficiency that threaten to offset gains made by better initial clinical care.[13] Delayed repatriation for individuals needing local rehabilitation or social support can extend overall hospitalisation, during which pressures to discharge sooner might precipitate early readmission.[14,15]

To understand the impact of whole-system centralisation for unselected emergency admissions, we observed the consolidation of three DGH emergency departments (ED) with mixed medical admission units into a single large site providing only acute care with early specialist input. The objectives were to compare pre- and post-reconfiguration demographic characteristics for index admissions, all-cause and condition-specific mortality, and general indicators of service efficiency.

Methods

Setting

Northumbria Healthcare NHS Foundation Trust (NHFT) is an acute and elective care provider for approximately 550,000 people across a large geographical area of North East England. Prior to 16th June 2015, all medical emergencies (operator dispatched and GP requested ambulances) were admitted to mixed medical admission units via three DGH ED

departments (Table 1): North Tyneside General Hospital (North Shields, Tyne & Wear), Wansbeck General Hospital (Ashington, Northumberland), and Hexham General Hospital (Hexham, Northumberland). There were no GP admissions directly to the admissions units i.e. there was a “single front door” model via ED. Exceptions were patients with ST-elevation myocardial infarction or complex major trauma, who were re-directed by the ambulance service to nearby regional cardiology and trauma centres and are not included in this report. The ED departments were approximately 20 miles apart in a triangular distribution. The mean ambulance journey distance from incident locations to the nearest site was 10.5 miles (SD 12miles), lasting 15 minutes (SD 12 minutes). After admission, patients were reviewed at least once daily (including weekends) by an on-call medical or surgical consultant and either discharged or transferred to an appropriate ward within 12-24hrs if further inpatient care was required. Each site supported surgical and orthopaedic review, but transfers were sometimes required for treatment e.g. the smallest site did not host orthopaedic trauma surgery. A critical care outreach team was always available. Between July 2014 and June 2015 the NHFT Summary Hospital-level Mortality Indicator (SHMI) value was within the national range for satisfactory performance at 1.042 (95% control interval adjusted for overdispersion: 0.906 to 1.104). [16]

DGH	Total population served	People resident per sq mile / sq km	Population description
North Tyneside	235,000	6,242 / 2,401	Uniform urban and suburban city population all within 10 miles of the ED
Wansbeck	255,000	233 / 603	Majority in 5 towns between 1 and 50 miles from the ED, remainder rural.
Hexham	60,000	70 / 27	Majority within 5 miles of the ED in a single town, rest widely dispersed

Table 1. Service coverage across the three DGH ED sites.

After 16th June 2015, all medical emergencies were admitted to a single new Emergency Care Hospital (ECH) located in-between the North Tyneside and Wansbeck sites (Cramlington, Northumberland). The reconfiguration did not intend to alter the service boundary or access routes i.e. 999 call, primary care referral and self-presentation. Average ambulance journey distance and duration was now 14 miles (SD 13 miles) and 16 minutes

(SD 13 minutes), reflecting longer journeys but a favourable road network. Figure 1 shows a population density map of the geographical area served with approximate locations indicated for the three previous ED sites and the new ECH.

Figure 1: Population density of the geographical area served with approximate locations for the three previous ED sites and new Emergency Care Hospital (ECH).

Following initial clinical review, patients requiring admission pass directly to the most relevant specialty with a target time of less than 4 hours: cardiology, gastroenterology, respiratory, stroke, internal medicine, geriatric medicine, general surgery, orthopaedic trauma and critical care. Each has ward-based senior specialist presence for 12 hours per day, 7 days a week and on-call availability overnight. Consultants in emergency medicine and critical care are present on site at all times. Inpatients are reviewed at least twice daily to consider discharge or transfer to their local DGH site for ongoing treatment, usually within 72 hrs of admission. Each former DGH ED site has become a walk-in urgent care centre open 24hrs, with ambulance transfer to the ECH if patients require admission. There were no separate major changes planned in hospital or social care during the study period, including pre-existing regional cardiology and trauma services or community palliative care.

Population

The cohort consisted of consecutive adult (aged 18+ years) unscheduled index admissions identified in Hospital Episode Statistics (HES) data during a three year period: pre-centralisation Baseline (16th June 2014 to 15th June 2015), post-centralisation ECH Year 1 (16th June 2015 to 15th June 2016) and post-centralisation ECH Year 2 (16th June 2016 to 15th June 2017). Patients admitted directly to a specialty from another NHS Trust or primary care were excluded. To qualify as an index admission it was necessary that the length of the stay was at least 1 day or ended in death on the day of arrival, and there had been no unscheduled hospitalisation during the previous 60 days. Outside of this window, individual patients could feature as separate admissions on multiple occasions throughout the three years. In order to minimise the case-mix impact of any unintended shift in service boundary following ED relocation to the new ECH site, index admissions were only included from each residential postcode prefix area if annual contributions during two of the three years were

at least 50% of the highest yearly total observed from the same area. Localities were automatically excluded if they did not contribute any admissions during one or more of the three years. Although this approach excluded cases from the analysis, it ensured that the impact of the reconfiguration was based upon a core population with more consistent health and social needs, and primary care provision.

Outcomes

Data are reported for all index admissions (18+ years) and three age bands: 18-64, 65-79 and 80+ years. In addition to standard demographic characteristics, the Charlson Comorbidity Index (CCI) [17] was calculated for each admission and the Index of Multiple Deprivation Score (IMDS) was derived from Lower Super Output Areas.[18] The health impact of the reconfiguration was examined by the probability of death at Day 60 after admission irrespective of discharge status (i.e. total mortality). Death at Day 60 is also reported separately for inpatient and post-discharge groups. Other outcomes were the total number of continuous inpatient days per admission (i.e. including days at a local DGH if patients were transferred rather than discharged from ECH), the average daily probability of discharge for inpatients up to Day 60 after admission, and separate probabilities for ED reattendance and readmission within 60 days of discharge (as a proportion of those patients discharged alive). If there was >1 ED reattendance or readmission within 60 days of discharge, only the first event contributed towards each analysis. The primary discharge code from each continuous spell in hospital was categorised to summarise yearly case-mix using the Healthcare Cost and Utilization Project Clinical Classifications Software (CCS) for ICD10 (<https://www.hcup-us.ahrq.gov/toolssoftware/ccs10/ccs10.jsp>).

Statistical analysis

Examination for trends across all three cohort years were made by chi-square for categorical and Kruskal-Wallis for continuous variables. Multivariate logistic regression models including important demographic characteristics were used to determine associations between the outcomes (i.e. Day 60 mortality, average daily probability of discharge, ED reattendance and readmission) and the timing of index admissions relative to the reconfiguration (pre/post-ECH) . ECH Year 1 and ECH Year 2 results are presented and compared separately to show any transition effects. In order to consistently deal with death as a competing risk, a

technique based upon Fine and Gray's proportional sub hazards model estimated times to events of interest.[19] Unadjusted odds ratios (OR) compared the risk of hospital mortality for each CCS category during ECH Year 1 and ECH Year 2 relative to Baseline. To minimise spurious statistical associations, comparisons were limited to categories with at least 10 inpatient deaths/year. A formal sample size calculation was not performed in advance as there was no information available to inform the effect size of emergency care centralisation in this model and setting. The number of cases in the analysis reflects the available data over the three year time period.

Analysis was conducted using STATA version 15.1 (StataCorp. 2017. Stata Statistical Software: Release 15. College Station, TX: StataCorp LLC). The NHS Trust Clinical Information Department undertook anonymisation of the data before it was securely transferred to the authors for analysis. No patient identifiable data are reported. As a service evaluation comprising only routinely collected data items, ethics committee approval was not required and patient care was not affected. Approval from the local Caldicott Guardian was granted. Data are not publically available as they relate to the care of individuals within the NHS, and permission was granted specifically for use in this project. The funder (Dunhill Medical Trust) and clinical service did not influence the design, analysis or reporting. Individual members of the public were not directly involved in any aspect of the project.

Results

Over three years there were 52,439 index admissions which met the cohort definition (Table 2; Supplementary Table S2 describes cohort characteristics by age bands). The median (IQR) index admissions / patient was the same in each of the three years at 1 (1,2). The smaller number of total cases in ECH Year 1 resulted from the exclusion of postcodes that had each contributed less than half of the Baseline number before reconfiguration, possibly reflecting unplanned temporary changes in the service boundary.

Each ECH Year showed increasing age and co-morbidities amongst admissions, contrasting with an opposite trend towards a minor absolute reduction in the overall proportion of Day 60 deaths which was not statistically significant. In the 80+ years age band the crude death

rate fell from a Baseline of 16.7% to 15.1% in ECH Year 1 and 14.8% in ECH Year 2, a relative reduction of 11.3% from Baseline (see Table S2). The median number of inpatient days remained unchanged but the mean and SD increased in ECH Year 1 before falling in ECH Year 2, suggesting that the new system initially contained a small group of patients requiring longer periods of hospitalisation.

Separate regression analyses using Baseline cases combined with those from ECH Year 1 or ECH Year 2 showed typical demographic influences upon Day 60 mortality i.e. increasing risk with male gender and increasing age, CCI and IMDS (Table 3). However the direction of the association with admission to the ECH rather than a DGH was consistent with a survival advantage, which reached statistical significance in ECH Year 2.

Table 4 shows the ECH Year 1 and ECH Year 2 post-reconfiguration probabilities relative to Baseline for all outcomes and age bands. The reduction in risk of Day 60 mortality after ECH was mainly evident amongst admissions +80 years for both inpatient and post-discharge groups. There was no statistically significant impact on mortality amongst the 18-64 years group in ECH Year 1 or ECH Year 2. Comparison of overall Day 60 mortality in ECH Year 1 and 2 showed a reduction during Year 2 (OR 0.93 (0.85 to 1.00)), which was limited to only inpatient deaths when examined by discharge status (Supplementary Table S4). Within each of the three age groups there were no significant differences in mortality between ECH Year 1 and Year 2, although the power to detect an effect was reduced.

The average probability of discharge per day was increased consistently across all age bands. This did not increase the risk of readmission, which was significantly reduced. Reattendance at ED during ECH Year 1 showed an increased probability amongst the 18-64 year group but no overall difference due to a reduction amongst the 80+ year group and a reduction across all groups during ECH Year 2. Supplementary Table S4 shows that the probability of ED re-attendance was lower in ECH Year 2 when compared to ECH Year 1 across all age groups separately and in combination (OR 0.72 (95%CI 0.67 to 0.78)), implying a trend towards improved performance. During ECH Year 2 there was also a reduction in readmissions (OR 0.93 (0.89 to 0.99)) despite an increase in the probability of discharge (OR 1.03 (1.01 to 1.05)) relative to ECH Year 1.

Primary discharge codes across the whole cohort generated 230 CCS categories (listed in Supplementary Table S5 with corresponding numbers of inpatient deaths per year). Table 5 shows those categories with at least 10 inpatient deaths/year and a statistically important difference ($p < 0.05$) in the probability of hospital mortality between Baseline and ECH Year 1 or ECH Year 2. Reductions were observed for cardiorespiratory conditions especially infection. After reconfiguration there were no increases in hospital mortality for conditions with at least 10 inpatient deaths/year.

	Baseline	ECH Year 1	ECH Year 2	p Value
Number of index admissions	18,586	16,126	17,727	
Male (%)	7,856(42.3%)	7,060 (43.8%)	7,690 (43.4%)	0.012
Age mean years (SD)	67.0 (20.2)	67.9 (19.3)	68.3 (19.1)	<0.001
Age median years (IQR)	72 (53,83)	72 (56,83)	73 (56,83)	<0.001
CCI mean (SD)	1.54 (2.12)	1.66 (2.19)	1.74 (2.24)	<0.001
IMDS mean (SD)	24.7 (15.3)	24.2 (15.1)	24.0 (15.0)	<0.001
Day 60 deaths (%)	1,729 (9.3%)	1,488 (9.2%)	1,574 (8.9%)	0.334
Inpatient deaths (%)	931 (5.0%)	831 (5.1%)	854 (4.8%)	0.362
Post-discharge deaths (%)	798 (4.3%)	657 (4.1%)	720 (4.1%)	0.454
Inpatient days mean (SD)	6.2 (13.8)	6.8 (15.5)	5.8 (12.3)	<0.001
Inpatient days median (IQR)	1 (0-6)	1 (0-6)	1 (0-6)	<0.001
Readmissions (% discharged alive)	3,752 (21.3%)	3,001 (19.6%)	3,177 (18.8%)	<0.001

CCI: Charlson Comorbidity Index; IMDS: Index of Multiple Deprivation Score

p values represent the trend across all three years (chi-square for categorical and Kruskal-Wallis for continuous variables).

Table 2: Demographic characteristics and descriptive outcomes for all cases per year

	ECH Year 1 n = 34,712		ECH Year 2 n = 36,313	
	Odds Ratio (95% CI)	p Value	Odds Ratio (95% CI)	p Value
Age (years)	1.09 (1.06 to 1.11)	<0.001	1.07 (1.05 to 1.09)	<0.001
Male gender	1.31 (1.21 to 1.41)	<0.001	1.29 (1.20 to 1.39)	<0.001
CCI	1.19 (1.17 to 1.20)	<0.001	1.17 (1.15 to 1.19)	<0.001
IMDS	1.00 (1.00 to 1.01)	0.025	1.00 (1.00 to 1.01)	0.003
ECH admission	0.95 (0.88 to 1.02)	0.184	0.94 (0.91 to 0.97)	0.001

CCI: Charlson Comorbidity Index; IMDS: Index of Multiple Deprivation Score

Table 3: Influences upon Day 60 mortality (Baseline cases plus ECH Year 1 or ECH Year 2).

	All (18+ years)		Age 18-64 years		Age 65-79 years		Age 80+ years	
	ECH Year 1	ECH Year 2	ECH Year 1	ECH Year 2	ECH Year 1	ECH Year 2	ECH Year 1	ECH Year 2
Number of contributing index admissions	16,126	17,727	5,758	6,198	4,849	5,281	5,519	6,248
All Day 60 mortality	0.95 (0.88 to 1.02) p=0.18	0.94 (0.91 to 0.97) p<0.01	1.15 (0.91 to 1.43)	1.04 (0.93 to 1.16)	1.02 (0.89 to 1.16)	0.95 (0.89 to 1.02)	0.88 (0.79 to 0.97)	0.91 (0.87 to 0.96)
Inpatient Day 60 mortality	0.99 (0.90 to 1.10) p=0.91	0.95 (0.90 to 0.99) p=0.03	1.11 (0.81 to 1.51)	1.00 (0.86 to 1.17)	1.19 (0.99 to 1.43)	1.03 (0.94 to 1.13)	0.90 (0.79 to 1.02)	0.90 (0.85 to 0.96)
Post-discharge Day 60 mortality	0.91 (0.82 to 1.01) p=0.08	0.94 (0.89 to 0.99) p=0.01	1.18 (0.86 to 1.63)	1.08 (0.92 to 1.26)	0.89 (0.74 to 1.07)	0.89 (0.81 to 0.97)	0.87 (0.75 to 1.01)	0.94 (0.87 to 1.00)
Probability of discharge per day up to Day 60	1.07 (1.04 to 1.10) p<0.01	1.04 (1.02 to 1.05) p<0.01	1.08 (1.04 to 1.12)	1.03 (1.01 to 1.05)	1.05 (1.01 to 1.09)	1.03 (1.01 to 1.05)	1.07 (1.02 to 1.13)	1.06 (1.03 to 1.08)
Readmission <60 days of discharge	0.90 (0.87 to 0.94) p<0.01	0.92 (0.90 to 0.94) p<0.01	0.85 (0.78 to 0.93)	0.89 (0.85 to 0.93)	0.91 (0.84 to 0.98)	0.90 (0.86 to 0.94)	0.93 (0.87 to 0.99)	0.96 (0.93 to 0.99)
ED re-attendance <60 days of discharge	1.00 (0.92 to 1.09) p=0.93	0.85 (0.82 to 0.88) p<0.01	1.13 (1.01 to 1.26)	0.95 (0.89 to 1.01)	0.96 (0.81 to 1.14)	0.84 (0.78 to 0.90)	0.85 (0.74 to 0.97)	0.71 (0.66 to 0.76)

Outcomes are odds ratios (95% CI) relative to Baseline (Age 18-64 years n= 6,951; 65-74 years n= 5,285; 80+ years n= 6,350)

p values are only provided for the combined age groups (Age 18+ years).

Table 4: ECH Year 1 and ECH Year 2 outcomes according to age bands

Clinical Classification Software Category	Baseline		ECH Year 1				ECH Year 2			
	Cases	Inpatient Deaths	Cases	Inpatient Deaths	Death OR (95% CI)	p Value	Cases	Inpatient Deaths	Death OR (95% CI)	p Value
Pneumonia (except caused by TB or STI)	1,058	228	894	156	0.80 (0.63 to 1.01)	0.06	1,167	190	0.84 (0.75 to 0.94)	0.002
Congestive heart failure (non-hypertensive)	337	57	308	48	0.91 (0.59 to 1.4)	0.66	326	34	0.73 (0.57 to 0.92)	0.009
Aspiration pneumonitis	102	47	101	24	0.36 (0.19 to 0.68)	0.001	90	26	0.69 (0.51 to 0.94)	0.018

OR: odds ratio; TB: tuberculosis; STI: sexually transmitted infection.

Table 5: Clinical Classification Software categories with at least 10 inpatient deaths/year showing an important difference in hospital mortality ($p < 0.05$) in ECH Year 1 and/or ECH Year 2 relative to Baseline.

Discussion

This service evaluation provides limited real-world evidence of an inpatient and post-discharge survival advantage for unselected emergency admissions at a higher volume ECH promoting early specialist review when compared retrospectively to a standard DGH model serving the same population. The effect appeared to be related to fewer deaths within the oldest age band (80+ years) particularly from cardiorespiratory conditions, and was greatest during the second year after the ECH opened. Reconfiguration was generally associated with improved probabilities for discharge and readmission, but a longer inpatient stay during the first year.

Limitations

Observational studies are subject to known and unknown influences upon outcomes, although chance variation is partly offset by a large volume of events. It was not possible to perform randomisation, and an interrupted time series technique was not used due to concerns about non-linearity and time varying external effects, especially seasonal demands. It is feasible that observations post-ECH are not attributable to the service change and may have occurred as part of a longer term trend which has not been identified because the Baseline interval was only 12 months e.g. a coincidental increase in community palliative care could have reduced the proportion of admissions with a high short-term mortality risk. We did not have access to data to create a synthetic control group matched by demographic and disease characteristics which could have considered whether wider trends influenced results (e.g. simultaneous national reductions in hospital deaths), although this approach would not reflect important local influences upon outcomes such as clinical pathways, community services and therapeutic practices.

To minimise the effect of an unintended boundary shift towards a population with different health needs and community care, postcodes were only included if there was at least 50% agreement in the number of cases before and after reconfiguration. It is also important to note that the outcomes relate to 12 months of index admissions without an unscheduled hospitalisation for 60 days previously, and different results might have been obtained without efforts to standardise the cohort. Other important demographic influences upon mortality were considered, but data were not available to consider illness severity or the

availability of specific components of care such as ITU bed availability. It was not possible to comment on whole system influences such as contact with primary care and social care provision, activity at neighbouring ED, ambulance service resources or the consequences of reconfiguration for admissions aged under 18 years. It is also unknown whether the ECH influenced the proportion of ED attendees who were not admitted, but it is likely that any inappropriate 'failures to admit' would have re-attended soon afterwards and thereby included in the admissions data. The reconfiguration did not coincide with the introduction of powerful new treatments, but it is feasible that Baseline DGH performance might also have benefited from the additional financial investment and operational processes related to establishing a large central ED.

Comparison to previous findings

National policy proposes that centralisation will deliver effective and efficient care for the sickest patients, but there is little evidence available describing real-world advantages for unselected ED populations in the context of increasing demand and illness complexity. In 2016-17 there were nearly 5.8 million emergency admissions in the NHS, a growth of 24% over the last ten years and 2.1% since the previous year.[7] Older patients at risk of frailty are increasing more than any other group, which concurs with the CCI trend observed within our cohort.[7-9] It is therefore directly relevant that the main health impact of the ECH reconfiguration was a consistent reduction in the probability of death for admissions aged 80 years and over. Persistence of a post-discharge effect makes it unlikely that this was not simply due to quick identification and discharge of palliative cases. The lack of impact observed amongst younger admissions might reflect the lower power for detecting an effect as death is a rarer event and/or indicate that the content of care did not differ considerably following the reconfiguration.

The outcomes observed are consistent with other evaluations describing the impact of streamlining emergency care for all non-elective admissions. There was a significant trend towards improved mortality when all medical assessment unit activity within one large NHS hospital was relocated to the ED following the introduction of short stay (72 hour) medical and surgical wards, greater specialist input, more efficient care pathways and better access to emergency radiology. [20] In comparison with 23 other similar NHS sites during the post-

intervention period, the intervention hospital had the lowest hospital standardised mortality ratios for non-elective admissions and lowest standardised admission ratios for the catchment population. [21]

A more recent controlled interrupted time series to assess the impact of closing five NHS ED in different localities reported increases in ambulance service incidents and the time taken to get to hospital, but there was no statistical evidence of an association with mortality.[22] It was not possible to judge whether any detrimental effect from additional travel was offset by better care received at the next hospital. In the setting we describe there was only a small increase in average journey time, but the reconfiguration resulted in enhanced contact with senior medical staff at a site with higher specialty case volumes. In England, a survey of medical staffing linked with HES outcomes between April 2009 and March 2010 from 91 acute hospital sites showed that an admitting consultant presence within the Acute Medicine Unit for a minimum of 4 hours per day (65% of study group) had a lower adjusted case fatality rate and readmission rate compared with sites below 4 hours.[10] The largest effect was across hospitals with at least 40 acute medical admissions daily. In other healthcare systems, observational studies using national datasets have shown that higher site case volumes are associated with lower short-term mortality for myocardial infarction, heart failure, ischaemic stroke, acute exacerbations of chronic obstructive pulmonary disease and surgically treated hip fracture in Germany;[11, 23] and myocardial infarction, pneumonia, heart failure and acute exacerbations of chronic obstructive pulmonary disease in the USA.[24,25] These observations are consistent with the ECH model and are believed to reflect greater clinical expertise, adherence to clinical guidelines and multidisciplinary teamwork.

To date, large scale emergency care reconfigurations have been driven by evidence for better outcomes and efficiency of service provision and pre-hospital pathways for specific conditions, particularly if a time-critical treatment is available such as intravenous thrombolysis for ischaemic stroke.[6] There are no previous reports of undifferentiated centralisation benefitting a typical emergency admission population in an NHS Trust where the main impact was earlier specialist review rather than deployment of new therapies. The clearest improvement in condition-specific inpatient survival post-reconfiguration was for pneumonia +/- aspiration, a common scenario amongst older and frailer patients which is

likely to reflect earlier diagnosis and co-ordinated multidisciplinary care. The ECH does not provide emergency primary percutaneous coronary intervention but benefit was still observed for heart failure. Stroke mortality was unaffected but this probably reflects the trust-wide specialist service which was already established. Changes amongst other CCS groups did not reach statistical significance for benefit or harm, although many lacked statistical power due to the small number of inpatient deaths per year. It was not possible to examine condition groups and mortality after discharge because HES does not include community deaths and it could not be assumed that the CCS category at discharge would be the condition responsible.

After reconfiguration the average daily probability for discharge was higher and readmission probability was reduced, consistent with evidence that access to multidisciplinary specialist teams during emergency hospitalisation can improve efficiency as well as health.[6,10, 21] However, ED reattendance increased during ECH Year 1 amongst the youngest group before reduction across all age bands during ECH Year 2 relative to Baseline and Year 1, which might reflect initial rapid turnover of the most stable patients before sufficient measures were in place for immediate continuation of outpatient care. It is also likely that a more effective social care response occurred for there to be a reduction in reattendances by older persons as well as the shorter length of stay observed during ECH Year 2.

Future implications

If non-selective centralisation of emergency care is to continue as a favoured model, there are a number of observations which require further evaluation. Despite regression analysis showing an improved probability of discharge per day, the average length of hospitalisation increased in ECH Year 1 before falling in ECH Year 2. Further examination of this transient effect should consider an initial shift in case-mix towards admissions with greater dependency than represented by the CCI, delayed local repatriation, general re-distribution of healthcare resources from rehabilitation to emergency sectors and extended stay by a small group of complex survivors created by early specialist management before the system adapted to optimise discharges. There was a similar chronological pattern with mortality reduction, which was only statistically significant in ECH Year 2, possibly reflecting that time

is required for consolidation of new care pathways and development of multidisciplinary expertise.

To assist with wider implementation, it will be necessary to consider barriers and facilitators for achieving whole service performance targets, especially during a transition phase, and attempts to define longitudinal control groups. Inclusion of markers for illness severity will confirm which patients are the main beneficiaries, whereas linkage between HES and cause of death in the community will provide additional information about mechanisms of benefit or harm. Longer term outcomes in the context of wider health and community service changes are needed to understand sustainability, contextualised by social care utilisation and public views.

In summary, routine healthcare data has shown that a central site facilitating rapid transfer of undifferentiated non-elective admissions from the ED to on-site specialties with a high presence of senior medical staff appears to be effective and efficient in the short term, and is consistent with evidence showing better outcomes for key conditions treated at higher volume sites. Older patients had the best probability of a better outcome, but further evaluation is required to confirm that this observation specifically resulted from the service change and to confirm the main underlying mechanisms.

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