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### Abstract

The aim of this article is to introduce for the first time the topic of 'stranded assets' into research involving the built environment. It focuses on the idea that climate change policy could induce the stranding of some conventional property assets in the global real estate market. Principally, the empirical focus for study is the UK interaction with energy performance certificates and minimum energy performance standards. However, comparisons are made internationally, and key distinctions are made between developed and less developed countries. The article observes that stranded assets are not new in real estate; the changing consumer demand of occupiers has regularly rendered property assets redundant or obsolete. However, what is new is the influence of climate change and associated environmental policy on some property assets. The article deliberately combines conceptual agendas often studied in isolation. Theories of path dependence and lock-in are used to understand the problematic traction of climate change legislation within traditional real estate institutions. The implications of this situation, the potentially hidden systemic socio-economic reach of stranded assets, is then considered through the lens of contemporary debates of financialisation. Socio-technical system theory, as it relates to contemporary energy policy regimes, is then examined to connect persistent lock-in with financialised global investment markets. The article then posits how associated legislation could be used to capture a global picture of stranded assets in real estate. Revealing the stranded asset exposure should be a concern to real estate investors and those charged with managing such assets. However, more optimistically this potential risk may provide the catalyst for energy efficient transition in the built environment. The article concludes by outlining an interdisciplinary research agenda for stranded assets in global real estate.

Keywords	Stranded assets; real estate; environmental policy; urban evolution	
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### Suspect foundations: Developing an understanding of climate-related stranded assets in the global real estate sector

### Abstract

The aim of this article is to introduce for the first time the topic of 'stranded assets' into research involving the built environment. It focuses on the idea that climate change policy could induce the stranding of some conventional property assets in the global real estate market. Principally, the empirical focus for study is the UK interaction with energy performance certificates and minimum energy performance standards. However, comparisons are made internationally, and key distinctions are made between developed and less developed countries. The article observes that stranded assets are not new in real estate; the changing consumer demand of occupiers has regularly rendered property assets redundant or obsolete. However, what is new is the influence of climate change and associated environmental policy on some property assets. The article deliberately combines conceptual agendas often studied in isolation. Theories of path dependence and lock-in are used to understand the problematic traction of climate change legislation within traditional real estate institutions. The implications of this situation, the potentially hidden systemic socio-economic reach of stranded assets, is then considered through the lens of contemporary debates of financialisation. Socio-technical system theory, as it relates to contemporary energy policy regimes, is then examined to connect persistent lock-in with financialised global investment markets. The article then posits how associated legislation could be used to capture a global picture of stranded assets in real estate. Revealing the stranded asset exposure should be a concern to real estate investors and those charged with managing such assets. However, more optimistically this potential risk may provide the catalyst for energy efficient transition in the built environment. The article concludes by outlining an interdisciplinary research agenda for stranded assets in global real estate. 

Key words: Stranded assets, real estate, environmental policy, path dependence, financialisation, socio-technical systems, climate change. 

### 34 1. Introduction

Stranded assets are assets that have, 'suffered from premature or unanticipated write-downs, devaluations or conversions to liabilities' [Caldecott, 2016]. The scope of this article focuses on the issue of climate-related risk and opportunity, primarily the under researched idea that climate change policy, as it relates to energy transitions, could induce the stranding of some conventional real estate assets in the global real estate market. The underlying research question considers, 

To what extent is the global real estate market exposed to the energy
policy related stranded asset threat?

Upon answering the underlying research question, the primary aim of the article is to introduce the topic of climate-related 'stranded assets' [Caldecott, 2017] into the heterogeneous global real estate asset class for the first time. Necessarily, the article is broad in nature, providing a commentary on stranded assets in the global real estate market, with the intention of acting as a staging post for a new research agenda into how environmental related risk might transpire and strand real estate assets. 

The main sections set out a new conceptual agenda that, firstly, reveals and then, secondly, seeks to understand stranded assets in global real estate markets. It originally combines theories of path dependence, financialisation and socio-technical systems with energy performance labelling to reveal the nature, magnitude and reach of stranded assets in global real estate for the first time. The article then reflects on these findings to set out an international research agenda for stranded assets in global real estate research. This research agenda expands upon the initial conceptual process outlined in this article and posits some research opportunities relating to climate-related stranded assets. This section moves beyond the mostly Western European and North American perspectives in the main body to consider how a global research agenda could be meaningfully tackled with alternative methodologies and conceptual perspectives. The article then concludes by reflecting back on 

92 65 the underlying research question and considers some limitations to the
93 66 research.
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67 The motivation for this research is to provide a sound basis for policy 95 96 makers when governments and practice evaluate ideas for climate 68 97 69 change transition and adaptation in the real estate sector. For those 98 70 property professionals involved in the day-to-day management of real 99 <sub>100</sub> 71 estate assets in the developed world, the article provides an approach to 101 72 understanding the wider significance of climate-related threats, which 102 73 we hope, will contribute to more knowledgeable and effective practice in <sup>103</sup> 74 relation to real estate-based stranded assets. Expanding knowledge in 104 75 this area will help city leaders, investment portfolio and asset managers 105 <sub>106</sub> 76 in mature urban areas deal with the challenges of adapting an ageing 107 77 property stock.

108 109 **78** However, it is also hoped that this approach will help city leaders and 110 79 property professionals dealing with the demands of accelerating 111 80 urbanisation in the less developed world, which requires an 112 81 understanding of urban development processes and the potential impact 113 82 of stranded assets. Encouragingly, less developed countries may have the 114 115 **83** potential opportunity to leapfrog climate-related stranded asset risk in 116 84 real estate. This is because their built environments are often relatively 117 85 younger. The fifth section argues that these locations may be able to 118 86 bypass intermediary stages of urban development, avoiding the costs of <sup>119</sup> 87 adaptation, and potentially becoming leaders in sustainable property 120 88 through new urbanisation and smart city development. However, in line 121 122 **89** with the arguments of Perkins (2003), the article cautions against overly optimistic interpretations of leapfrogging that ignore the context of such 123 90 124 91 locations in relation to project goals, technology and institutional 125 92 capacity when outlining a research agenda for stranded assets in global 126 93 real estate. 127

Conceptually, the article also aims to demonstrate how the afore
for mentioned theoretical agendas, predominantly found in social science
for and often studied in isolation and/or in discreet locations, can be
combined to shed new light on the traditional econometric and technical

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perspectives found in global real estate studies and practice based
investment methodologies in a novel way.

### 2. Theoretical perspective

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In order to answer the research question, and in part response to the call of Eames et al, (2017) for more cross-transfer of learning and multidisciplinary research in sustainability transitions, the article links research in energy policy and built environment retrofit to introduce the stranded asset issue. It then strategically combines conceptual agendas seen in the respective path dependence, financialisation and socio-technical system fields to reflect upon this situation.

150 The article situates the emerging stranded assets literature with theories 151108 152109 of path dependence and lock-in developed in economic geography to 153110 understand the impact of climate change legislation within traditional <sup>154</sup>111 real estate institutions and the persistent silence of stranded assets. <sup>155</sup>112 156 During the early 1990s path dependence was introduced as a new 157113 alternative to the orthodox neo-classical economic perspective based on optimisation and equilibrium (Henning et al, 2013). Concurrently, it also 158114 159115 took route in the history of technology field. Arthur (1989) separated the <sup>160</sup>116 economics discipline into 'conventional' economics that did not recognise <sup>161</sup>117 162 163<sup>118</sup> historical contingency and 'contemporary' economics which embraced path dependence and evolution (Henning et al, 2013).

The latter perspective emphasises that decisions are not only influenced by present conditions but also include decisions that have been taken previously. These interpretations are now widely used within the retrofit and energy transition literature (see Dixon et al 2018) to understand how socio-technical systems and regimes endure and are potentially disrupted. This article uses Grabhers (2003) treatment of the issue to understand how political, functional and cognitive forms of lock in coalesce to strand assets in real estate practice.

174<br/>175The article then reflects on the systemic socio-economic reach of<br/>stranded assets through the lens of contemporary theories of<br/>financialisation developed in urban studies. Fields (2018:119) recently

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181 182130 defined financialisation as 'an idea that has taken hold as a means of 183131 understanding the distinctive role of finance in contemporary capitalism, <sup>184</sup>132 <sup>185</sup>133 186 and its influence on space, the economy, governance and everyday life.' In recent decades, the financialisation literature has emerged as a 187**13**4 powerful medium for understanding how assets are securitised and then invested through international capital markets. For example, Weber 188135 189136 (2015) has investigated the Tax Increment Finance agenda in North <sup>190</sup>137 America, Aalbers (2012) has investigated the international mortgage <sup>191</sup> 192<sup>138</sup> securitisation market and the sub-prime mortgage fallout, while Gotham <sub>193</sub>139 (2017) has considered disaster relief funding. More recently, Fields (2018) 194140 and Beswick and Penny (2018) have examined housing finance and local 195141 asset backed vehicles, while Christophers (2019) has started to think 196142 about how institutional investors think about fossil fuel risk. However, as <sup>197</sup>143 198 199<sup>144</sup> Fields (2018) argues, the process of financialisation is often poorly understood and utilised as an explanation in itself without any 200145 investigation into how the process of financialisation occurs

201 202**146** In response to this criticism of financialisation, the article then moves on 203147 to examine contemporary energy policy and how associated socio-204148 technical legislation could be used to capture a global picture of stranded 205149 assets in real estate, connecting the persistent behaviour of practice that <sup>206</sup>150 ignores stranding into the global capital markets that are implicit in 207 208<sup>151</sup> financialisation. This examination responds to the earlier critique of Fields 209152 (2018) but also by investigating energy performance certificates and 210153 associated legislation, that of Latour (1999) in to 'black boxing' technical 211154 artefacts that, due to their success, are often ignored by social science 212155 research (Swan, 2013).

214156Drawing on the work of [De Greene , 1973], [Eames et al, 2013] and215[Dixon et al, 2018], energy performance labelling is considered an216example of a potentially global integrative socio-technical regime or218system connecting society's complex technical procedures (building219160design) with human behaviour (building use). In this article, a socio220161technical regime is considered 'a shared set of rules and routines221embedded in socio-technical systems to ensure that they can provide the

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227163 relevant social function' (Schot et al, 2016:16061). While the closely 228164 related socio-technical system rests upon the, 'premise that social and <sup>229</sup>165 <sup>230</sup> 231</sub>166 technical systems are co-constituted and co-evolve across time and space' (Lowe et al, 2017:5). Geels (2005:5) suggests that socio-technical 232167 systems display the following characteristics in society, 'technology, 233168 regulation, user practices and markets, cultural meaning, infrastructure, 234169 maintenance networks and producing systems.' In this sense, it is also <sup>235</sup>170 important to note that real estate markets, the process of financialisation <sup>236</sup> 237</sub>171 and global investment markers can also be considered socio-technical 238<sup>172</sup> systems themselves within a complex adaptive system.

<sup>239</sup>173 240 The energy labelling system functions as a method for understanding 241<sup>174</sup> society's energy use, and through consequent minimum energy 242175 performance legislation, how such use can be monitored and improved. 243176 However, the same regime system has the potential to hardwire and 244177 connect valuation risk into global capital markets. In this sense, EPCs and <sup>245</sup>178 246 associated minimum energy rules prime already financialised real estate 247**179** assets (for example through international mortgage markets, Real Estate 248180 Investment Trusts, Unit Trusts and Property Companies) for stranding. 249181 EPCs, in this sense, play the dual role of conceptually connecting lock-in 250182 with financialisation but also, empirically, the potential role of capturing <sup>251</sup>183 the magnitude of the stranding issue in global real estate. Therefore, the 252 253<sup>184</sup> nature of the research is part conceptual, in setting out a framework for 254185 understanding stranded assets and part empirical in using energy 255186 performance certificates to capture the size of the stranded assets threat.

257187 In this paper, real estate is taken to mean, broadly, all residential, 258188 commercial, and operational property. This is a broad characterisation 259<u>1</u>89 that is used to help reveal the stranding problem in global real estate. The 260190 authors concede that this definition simplifies the inherent variability <sup>261</sup> 262</sub>191 found within respective real estate assets and return to this issue at the <sub>263</sub>192 end of the article in suggesting opportunities for further research. Principally, the focus for study is the UK; however, comparisons are made 264193 265194 internationally, and key distinctions are made between developed and 266195 less developed countries.

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272196 The authors note that the traditional binary distinction between 273197 developed and less developing countries is problematic, certainly over <sup>274</sup>198 <sup>275</sup> 276</sub>199 simplifying the rich diversity of characteristics found within and between each relative classification. Indeed, the World Bank dropped the categories 'developed' and 'developing' from its economic vocabulary in 277200 2016. Instead, the authors use the broad distinction of 'developed' and 278201 279202 'less developed' to compare the relative maturity of built environments <sup>280</sup>203 in such locations, rather than making any assumptions about the <sup>281</sup> 282 282 respective locations economic or social capacity. The authors then revisit 283<sup>205</sup> this distinction at the end of the paper suggesting alternative 284206 measurements and perspectives as a rich opportunity for further study.

### 3. Climate change and nature of real estate markets

The article observes that stranded assets are not new in real estate, as the changing consumer demand of occupiers has regularly rendered property assets redundant or obsolete – exhibiting the creative destruction outlined by Joseph Schumpeter in 1950. However, what is new is the influence, systemic reach and disruption of climate change and associated environmental policy on some property assets, related capital markets (at the macro scale) and individual communities (at the micro scale) that are reliant on homes to live, and commercial property to work.

<sup>297</sup> 298<mark>216</mark> At the same time as the global emphasis on sustainability, the 299217 international real estate sector is going through its own set of structural 300218 growing pains in response to dynamic changes in residential and business 301219 practices - potentially coalescing with and exacerbating the climate-<sup>302</sup>220 <sup>303</sup> 304</sub>221 related stranded asset issue. For example, the appetite for smaller commercial floorplans in the office sector, the impact of the internet on the retail sector, and the disruptive influence of new property technology 305<sup>222</sup> 306223 on conventional real estate living and working conditions have all 307224 increased uncertainty in the global real estate market.

In response to climate-based threats and associated environment policy, there is now pre-emptive need for new arrangements of land, unconventional forms of buildings, and creative adaptations to the

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317228 existing property stock to combat the threat of devaluation [Wilkinson et 318229 al, 2107], [Eames et al, 2017]. However, at the same time, there are <sup>319</sup>230 <sup>320</sup> 321</sub>231 several opposing forces that make pre-emptive action involving energyefficient retrofit measures (or new sustainable construction) difficult in <sub>322</sub>232 the developed world. Grabher's [1993] treatment of path dependence 323233 and 'lock-in' is a suitable analytical framework to understand this 324234 situation. Setting aside the sheer cost involved in adapting real estate <sup>325</sup>235 assets in the face of climate change [Eames et al, 2017], path dependence <sup>326</sup> 327 236 and lock-in is concerned with the persistent behaviour of people, society, <sub>328</sub>237 business, and locations as they maintain and reinforce historical 329238 behaviour in contexts that are significantly different to the original 330239 historical circumstances [Henning, 2013]. Grabher [1993], researching in <sup>331</sup>240 the field of regional economics, describes three interrelated types of <sup>332</sup>241 <sup>333</sup> 334</sub>242 'lock-in': political, functional, and cognitive lock-in. These same constructs can also be used to help explain the existence and silence of 335243 stranded assets in global real estate debate and practice and some of the 336244 drags upon retrofit in the built environment.

Political lock-in explains circumstances in which traditional courses of 338245 339246 development are retained and reinforced by pre-existing stakeholders 340247 and institutions, inhibiting adjustment to new considerations and policy <sup>341</sup>248 directives. Bishop and Williams[2012] and Henneberry [2017:1-2] 342 343**249** illustrate this situation when they argue that cities in the developed world <sub>344</sub>250 have gradually become more 'formalised and permanent'. Proliferating 345251 layers and intensities of legislation '(some with a long history but most introduced in the 20th Century) covering building construction, fire 346252 347253 prevention, public health, building conservation and land use planning <sup>348</sup> 349<sup>254</sup> have solidified the urban built environment'. This echoes the recent work 350<sup>255</sup> of [Dixon et al, 2018], who see individual cities, as a complex mix of 351256 homes and businesses, and the product of many hundreds of years of 352257 evolution and growth that become locked into patterns of resource use 353258 that can no longer be justified. This intransigent situation makes it more <sup>354</sup>259 355 difficult for the existing built environment to change. This is subsequently 356<sup>260</sup> later compounded by the slow replacement of real estate stock (IRENA,

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362261 2017) which typically only accounts for 1-3% of stock per year (Zhenjun <sup>363</sup>262 et al, 2012; Eames et al, 2013; Itani et al, 2013).

Cognitive lock-in relates to collective ideas and beliefs that inhibit the 365263 366264 acceptance of new ideas - overlaying physical rigidity in the built <sup>367</sup>265 <sup>368</sup> 369</sub>266 environment is a climate of institutional inertia. Muldavin [2010] argues that although important steps have been taken, the real estate sector is 370267 struggling to confirm the value of sustainability in property investment. 371268 Although there have been amendments made to the RICS Red Book 372269 [2013], alongside a Guidance note on Sustainability and Commercial <sup>373</sup>270 <sup>374</sup>271 <sup>375</sup>271 Property Valuation [2014], it has been difficult for the traditionally sluggish real estate sector to take on board sustainability objectives. <sub>376</sub>272 Primarily, this is because there has been no demonstrable enhancement 377273 to return [Dixon, 2014]. This is because the imperfect implications of 378274 stranded assets - implicit in sustainable development - are very awkward <sup>379</sup>275 for mainstream real estate research to digest. Traditional paradigms in <sup>380</sup>276 381 382<sup>277</sup> real estate economics and related practice, for example the valuation of property, and modern portfolio theory are anchored in the maximising 383278 presumptions of the rational investor. It is not straightforward to capture 384279 the cost or potential premium afforded by sustainability, as valuation is 385280 typically backward looking based upon retrospective property valuation <sup>386</sup>281 [Diaz and Hansz, 2001]), resulting in a lack of scrutiny by valuation 387 388<sup>2</sup>82 professionals [Lützkendorf and Lorenz, 2005], [Lorenz and Lützkendorf, 389283 2011], [Michli et al, 2016]. Similarly, real estate investors make decisions 390284 and monitor progress against historical performance benchmarks and 391285 indices, such as those provided by the Investment Property Databank <sup>392</sup>286 (IPD) and CB Richard Ellis. 393

Functional lock-in, in this case, relates to the too-close connection between historical building functions and worth, which inhibits consideration of external change. Illustrating this situation in the real estate sector, the common treatment has been to situate the analysis of stranded assets in the depreciation and obsolescence literature. There is a variety of informative applied depreciation studies by [Baum, 1991], [Baum and McElhinney, 1997], [Dixon et al, 1999] [Dunse and Jones,

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4072942002], [Andrew and Pitt, 2006], [Crosby and Devaney, 2006], [Mansfield,4082952009], and [Crosby et al, 2011]. However, broadly speaking, in this409296perspective functional real estate assets grow old, become less410productive, and must then be improved or replaced. Through this412298process, loss of value occurs gradually in a typically linear fashion related413299to the original function of the building rather than under external414300conditions of sudden market disruption [Christensen, 1997].

416301 On one hand, the potential stranded asset threat, initially associated with 417302 value of unburnable carbon stocks [Krause, 1990], [Carbon Tracker <sup>418</sup>303 Initiative, 2013] and more recently following the Paris Agreement 419 420 304 [Covington, 2013], has the potential to blow this market lethargy wide 421<sup>305</sup> open. This is because, until now, sustainability has mostly been seen as 422306 altruistic choice or government concern associated an with 423307 environmental objectives rather than business necessity. On the other 424308 hand, traditional real estate valuation methods are still based on the <sup>425</sup>309 426 427</sub>310 most recent comparable transaction advice rather than any forecast of sustainability value or fossil fuel liability, resulting in a stranded asset 428311 knowledge deficit. Illustrating the consequences of this situation, 429312 Warren-Myers, 2012] argues that without confirmation of 430313 environmental value. sustainable investment (or fossil fuel <sup>431</sup>314 disinvestment) will be constrained in the real estate sector. The next 432 433</sub>315 section, in part, aims to fill this gap in knowledge by connecting impact of 434316 path dependence and persistent behaviour into global capital markets 435317 through the process of financialisation.

## 436437<sup>3</sup>18 4. Stranded assets and the global real estate market

<sup>438</sup> 439</sub>319 The following section brings forward the path dependent traditions in 440320 real estate practice and connects this into the financialised reality of 441321 global real estate investment markets. This is in order to reveal the 442322 potential gravity of stranded assets but also to show how ingrained 443323 practices in real estate have the potential to create risk in global capital 444 324 445 markets. In recent years, climate-related stranded assets have received 446325 international attention from the UN [McGrath, 2014], the North American government [Friedman, 2014], the OECD [Gurría, 2013], the 447326 10

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452327 Inter-American Development Bank [Caldecott, 2016], the G20 Financial 453328 Stability Board, and the Bank of England [Carney, 2015]. However, the <sup>454</sup>329 455 456</sub>330 same issue has received very little attention in the real estate sector [IRENA, 2017 is a notable exception), even though the real estate sector 457331 shares and potentially intensifies many of these same risks downstream. 458332 Given that real assets make up a large part of total global investment 459333 worth and are a significant store of national, corporate, and individual <sup>460</sup>334 wealth, the omission of real estate from the stranded assets discourse is 461 462 335 a significant omission.

Traditionally, real estate assets share many of the same imperfect investment characteristics as fossil fuel assets in relation to liquidity, fungibility, and transmission of potential risk. For example, both assets classes are heterogeneous, typically, no two assets are the same and they take considerable initial investment to exploit, there are few buyers and sellers in the market place (due to cost and location), market entry and exit is difficult (due to ownership monopolies, the illiquid nature of assets, and government legislation), and both types of asset are typically fixed in location (either under it or built on top of it).

474 475**345** The respective asset classes are also interrelated. Traditionally, 476346 residential and commercial property assets have been powered by fossil 477347 fuel-dependent heating and ventilation systems. Furthermore, the urban 478348 sprawl associated with suburban residential property, out-of-town office <sup>479</sup>349 480 481</sub>350 parks, and retail centres, has evolved in tandem with the fossil fuel-based automobile. There is also a distinct and highly expensive set of 482351 operational property assets that has been constructed to directly serve 483352 the fossil fuel sector, for example, coal-fired power stations, which are 484353 typically highly leveraged (exposed to debt finance) and have no obvious 485354 alternative use [IRENA, 2017].

The global value of real estate is \$217 trillion (of this \$162 trillion dollars is residential, \$29 trillion dollars is commercial and \$26 trillion is agricultural land), roughly 2.7 times global GDP, making up roughly 60% of all mainstream investment assets [Savills, 2016]. Furthermore, the value of the new construction market will be \$17.5 trillion in 2030, an \$8

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497360 trillion increase on present-day values [Oxford Economics, 2015]. In large 498361 part, the volume of real estate assets in global investment portfolios and <sup>499</sup>362 500 501<sup>363</sup> the circulation of the same assets in international capital markets is down to increasing levels of financialisation outlined in recent years by [Weber, <sub>502</sub>364 2010], [Aalbers, 2017], [Christophers, 2017] and [Fields, 2018].

<sup>503</sup> 504</sub>365 Hitherto, stationary physical real estate assets have been increasingly 505366 repackaged into a rash of financial products and funds, including 506367 derivatives, real estate investment trusts, and debt vehicles. This process 507368 has been intensified during periods of political and fiscal uncertainty <sup>508</sup>369 because real estate has increasingly replaced Government Bonds as a 509 510 370 provider of fixed income in investment portfolios. This has expanded the tentacles of property asset value throughout global finance networks. 511<sup>371</sup> 512372 The implication is that stranded real estate assets provide a vehicle for 513373 intensifying the threat of climate-related stranded assets because they <sup>514</sup>374 reach further into and have broader exposure in capital markets than <sup>515</sup>375 516 517<sup>376</sup> fossil fuels assets. Look no further than the 2008 global financial crash for an illustration of the sudden impact and systemic influence of real estate based financial products. Despite sustainable intervention, including 518<sup>377</sup> 519378 enhanced insulation, better glazing, and utilising solar power and 520379 biomass, global property stock is still reliant on fossil fuel for heating and <sup>521</sup>380 ventilation. This perspective sheds a new light on contemporary debates 522 523**381** of financialisation that typically analyse the creation of new asset classes. 524382 This article looks at a product, global real estate, which has been 525383 financialised for many decades and considers how this previously 526384 relatively stable system is at risk of disruption.

The following section utilises the outputs of international building energy performance legislation to outline a model for understanding climaterelated stranded asset exposure. The same legislation and EPC regime is <sup>531</sup>388 532 533<sup>389</sup> also the conceptual bridge that connects path dependence into the financialised global real estate market.

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### 5. Climate-based real estate legislation

Global real estate is essential for urban development. However, it expends physical resources and is the origin of considerable emissions. A conservative estimate is that global real estate consumes 40% of global energy annually and accounts for more than 20% of international carbon emissions [World Economic Forum, 2016]. As part of international efforts to reduce carbon emissions, real estate and its associated built environment has been identified as a major contributor toward planetary warming [IPCC, 2014]. For example, the UK government aims to reduce UK real estate CO2 emissions to close to zero by 2050 to attain its energyefficiency targets. This aim has been repeated around the world and is an example of an attempt at a socio-technical system transition.

Consequently, in recent decades, the real estate sector has been at the forefront of climate change legislation, designed to reduce its impact on the global environment. Environmental labelling, endorsement based and comparative [Reed et al, 2009], has been a central tool in reducing the environmental impact of building stock. Typically, environmental labelling has adopted either a multi-criteria sustainability approach or a narrower focus on energy [Sayce et al, 2010]. In the 1990s, the BREAAM1 tool led the way in the UK (multi-criteria), soon to be followed in France by the HQE2 model (multi-criteria), the Swiss Minergie3, and the North American Energy Star4 (both energy). In the 2000s, these models were joined by further multi-criteria schemes, LEED5 (North America), CASBEE6 (Japan), Green Globe7 (Canada), and Green Star8 (Australia).

Latterly, one of the most comprehensive approaches can be seen in the European Union (EU). Following the 2010 EU Energy Performance of Building Directive, it is mandatory for all European properties to hold an Energy Performance Certificate and monitor their heating and air conditioning (all 28 Member States signed up to this directive). Energy Performance Certificates (EPCs) have a significant relationship with climate-related stranded assets in real estate. They are a key enabler of building improvement, as they have the potential to influence decision

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587425 making in real estate transactions and provide cost-optimal 588426 recommendations for energy performance improvement [BPIE, 2014]. <sup>589</sup>427 They provide the opportunity for governments to enforce minimum 590 428 energy performance standards, and they are an important information 592**429** tool for building owners, occupiers, and real estate stakeholders. These latter two themes form the basis for the remainder of this section. Firstly, 593430 594431 the potential for climate-related legislation to strand real estate assets <sup>595</sup>432 will be considered, before, secondly, the information bi-products of <sup>596</sup>433 597 energy performance labels will be assessed for their potential in <sub>598</sub>434 measuring stranded asset exposure.

### 5.1 Climate-related obsolescence

<sup>601</sup>436 602 437 603 The England and Wales government has used EPCs as the basis for legally enforceable Minimum Energy Efficiency Standards (MEES), legislated <sub>604</sub>438 through the Energy Efficiency (Private Rented Property) (England and 605439 Wales) Regulation Act 2015. These regulations have fixed a minimum 606440 standard for both domestic and non-domestic privately rented property. 607441 Commencing in April 2018, any domestic or non-domestic property that <sup>608</sup>442 is available to let with an energy performance rating below E (those 610<sup>443</sup> properties with F and G ratings) has been deemed illegal to let - in 2020, 611444 the same rule will apply to residential property. In England and Wales, it 612445 is estimated that 10% of residential property stock (£570bn) and 18% 613446 (£157bn) of commercial stock are under this threshold. In addition, the <sup>614</sup>447 Government in England and Wales is also considering the merits of 615 616<sup>448</sup> committing to a forward plan for MEES. This would mean that the 617**449** minimum energy performance regulatory standard is increased over time in order to provide medium - to long-term certainty regarding when the 618450 619451 progressive standards will apply and when any necessary physical <sup>620</sup>452 improvements will need to be made [Department of Energy and Climate <sup>621</sup>453 622 Change, 2014].

<sup>623</sup>454 From 1 April 2023, these regulations will apply to all non-domestic 624 625 property, not only those agreeing a new let, lease renewal if an EPC is <sub>626</sub>456 already in place, or tenants wishing to sublet [Green Construction Board, 627457 2014], [The Non-Domestic Minimum Building Energy Performance 14

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631 632458 Standards Working Group, 2014]. Failure to meet these new rules, for 633459 example, the illegal letting of a sub-standard property, will result in a <sup>634</sup>460 <sup>635</sup>461 636 minimum fine of £150,000. There are several potential exemptions to MEES, primarily:

- <sup>637</sup>462 Any building improvement that would alter the character or 638 639 463 appearance of an historical (in a conservation area) or listed 640<sup>464</sup> building,
- 641 642**46**5 Where energy efficient improvements would reduce market <sub>643</sub>466 value by more than 5%,
- **467** 645 The improvements do not pay for themselves through energy cost saving within a seven-year time frame, <sub>646</sub>468
- 647 648 If the landlord cannot get consent from planning authority or <sub>649</sub>470 incumbent tenant,
- 651 651 Temporary buildings and detached buildings under 50 sqm.

<sup>652</sup>472 To protect against MEES avoidance techniques, all exemptions must be 653 473 654 held on an Exemption Register. The implication is that any sub-standard 655**474** building will still be publicly named and shamed and may suffer yield and 656475 value depreciation. The MEES in England and Wales indicates a potential 657476 future trajectory for international property legislation, in which 658<sub>477</sub> governments tighten up on building emissions in order to achieve climate <sup>659</sup>478 change targets. Using the minimum energy exposure figures in England 661<sup>479</sup> and Wales as a proxy for international energy policy and combining them with the recent estimate of global real estate value provided by [Savills, 662480 663481 2016], it is possible to gauge global real estate exposure to climate-664482 related stranded assets. If all international governments followed the <sup>665</sup>483 666 667 same strategy, the risk value for residential real estate property assets would be \$16 trillion and \$5 trillion for global commercial assets.

<sup>668</sup>485 However, the introduction of MEES has not been without difficulty. 669 670 486 Potentially 70% of EPC ratings in England and Wales could be incorrect 671487 (either too low or too high) due to the inconsistent quality of assessments [Hobbs, 2013], [Hosgood, 2014] and the evolving nature of the underlying 672488 15

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method of calculation (the Simplified Building Energy Model - SBEM).
Furthermore, the government has abandoned the flagship finance
mechanism that accompanied MEES in the residential sector, the Green
Deal Finance Model, and it was never introduced for commercial
property. The consequence is that the England and Wales Government
has sent out a very strong policy signal in favour of building improvement
but has removed the primary financial means of doing so.

# 5.2 Exploiting climate change legislation to create an information baseline for real estate stranded assets

689**498** The first stage in tackling climate-related stranded assets in the real 6904**99** estate sector must be identifying their existence. IRENA [2017] have <sup>691</sup>500 proposed an ambitious methodology for assessing the global real estate <sup>692</sup>501 stranding asset exposure. The method utilises estimates of existing floor <sub>694</sub>502 space, forecasted new building space, and natural demolition rates to 695503 quantify for the first time climate-related stranded assets in building 696504 stock, the impact of delayed policy action, and the cost of retrofitting sub-<sup>697</sup>505 standard properties in response to climate-related policy action. The <sup>698</sup>506 method lays important foundations for studying the impact of fossil fuel-700507 related stranded assets in the real estate sector, for the first time linking 701508 the upstream fossil fuel sector into downstream real estate assets. 702509 However, due to the lack of information transparency in the real estate 703510 sector [Fuerst et al, 2011], IRENA [2017] concede that the method rests <sup>704</sup>511 <sup>705</sup> 706</sub>512 on a number of necessary estimates and presumptions and utilises a broad econometric methodology. There is considerable scope to build on 707513 this method with more detailed data sets, information resources and 708514 conceptual enquiry found in the social sciences.

The granularity and scope of the IRENA model could be significantly enhanced by using already-existing energy labelling information. For example, the mandatory EPC information held in the EU Building Stock Observatory and English and Wales EPC registry could be used to provide accurate accounts of energy use, floor space, building retrofit advice (and cost), type of property, and location. This could then be augmented with more information from the Building Performance Data Base in North

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722522 America and the National Australian Built Environment Rating System. In 723523 principle energy performance labelling provides an opportunity to <sup>724</sup>524 <sup>725</sup>525 726 accurately measure climate-related stranded asset exposure in the developed world. However, information is less readily available in the less 727526 developed world. Those areas of the world with less transparent 728527 property markets, for example China (the Three Star Rating Building 729528 System) and South America (for example the RTQ-C and RTQ-R 730<sub>529</sub> 731<sub>530</sub> 732 733<sup>531</sup> methodologies in Brazil), are increasingly adopting building energy performance standards, which reveal the opportunity for comprehensive international energy performance data bases in the future.

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734 735 735 736</sub>533 Information generated from mandatory EPC assessments could be taken further. Issues of consistency and accuracy (a problem shared with the 737534 wider real estate market) significantly hamper meaningful assessment of 738535 stranded assets and energy performance in real estate stock. <sup>739</sup>536 Increasingly, contemporary real estate data sets include Unique Property 740 537 741 742 538 Reference Numbers (UPRN). UPRNs enable the linking of disparate data sets to provide more powerful, multi-criteria data sets and provide a consistent identifier throughout the building life cycle - from initial 743539 planning consent to final demolition. However, EPCs do not carry a 744540 745541 requirement for a UPRN; this is a missed opportunity. For example, in <sup>746</sup>542 747 748</sub>543 England and Wales, the presence of a consistent UPRN would enable the linking of EPC information to National Valuation data sets. Each property 749544 in England and Wales is valued every five years for taxation purposes; 750545 linking both data sets would facilitate accurate measurement of energy 751546 use, floor space, and value and would assist, in part, the measurement of <sup>752</sup>547 real estate-related stranded assets exposure to government revenues. 753 754 754 Most developed countries typically derive some of their taxation from 755<sup>549</sup> property, indicating the international potential for this coupling. This 756550 would potentially lead to a socio-technical energy performance baseline, 757551 which could be used to benchmark and monitor the risk of climate-758552 related stranded assets and more generally the value of sustainability - it <sup>759</sup>553 could also be used to potentially police transition through taxation. This 761<sup>554</sup> would be an important innovation, as it would increase the overall quality of property valuation by integrating carbon into statutory methods of property valuation.

### 6. Developing a stranded asset research agenda in global real estate

The first challenge for global real estate stakeholders, their professional bodies and academics is in connection to the recognition of climaterelated stranded assets. This, in part, involves creating the informational baselines that reflect the existence and cost of stranding – a methodology has been outlined in this article. It also necessitates going beyond technical and atheoretical concepts of building energy to consider how EPCs and associated legislation can be an important conceptual device for connecting disparate academic agendas. An initial informational baseline only provides a broad measurement of climate-related stranded asset exposure in parts of the global real estate market. Research into stranded assets in the global real estate markets demands an international perspective and potentially a different set of methodologies and research techniques.

This article has strategically blended theories of path dependence, financialisation and socio technical systems in order to understand and reveal the stranded asset issue in global real estate. These theories are traditionally studied in isolation. However, this tactic has been necessary to reveal the global issue that may not have been possible through prescribed single case study, econometric or technical research. The authors argue that further blending of multi-disciplinary conceptual domains will be necessary to understand the variable contexts of stranded assets.

<sup>799580</sup> In particular, these new perspectives should be cognisant of the very different and often variable contexts in the developed and less developed world. Real estate, as it relates to energy use, in the less developed world, particularly in rural locations, is diverse – influenced by variation in population size, economic activity, resource levels, and energy profile.
<sup>806586</sup> Due to the rapid nature of development in these locations, there is also a congested policy landscape, which makes focusing on climate-related

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stranded assets problematic. Not least, the thorny subject of whether such locations should face the same stringent climate standards as the developed world when they have not had the opportunity to exploit the economic growth associated with fossil fuel use. In contrast, physical real estate development and supporting professional practice is well established in the developed world, anchored in rigid functionality and institutions – due to the age of the built environment.

821594 Such regions can have key geographical features, which aid fossil fuel 822595 divestment in real estate. For example, generous space and excellent <sup>823</sup>596 access to sunlight has the potential to aid the exploitation of wind and <sup>824</sup>597 825 solar energy (in contrast, energy use retrofitting in the western world is exacerbated by less proximity to natural resources). This resource <sub>826</sub>598 827599 landscape is particularly advantageous in those locations - for example 828600 rural India - where it is difficult or unduly expensive to develop fossil fuel 829601 infrastructure or to interface with a national energy grid. This awkward 830 831 situation is primarily related to the sheer logistical challenges associated 832<sup>603</sup> with expansive and unforgiving locations and/or the paucity of capital 833604 finance.

835605 The stranded asset situation in the less developed world also needs to be understood in the context of vastly differing circumstances. For every 836606 837607 exemplar self-contained smart city, for example Masdar City (in the 838608 United Arab Emirates) or the Songdo International Business District (in <sup>839</sup>609 South Korea) - exhibiting high-tech digital infrastructure, carbon-neutral 840 841</sub>610 buildings, green urban planning, and abundant capital finance - there are 842611 many more largely rural locations, for example Xinjiang Province in China 843612 and Bihar State in India, exhibiting marginal and fragmented locational 844613 attributes. They are quite literally operating off the conventional energy 845614 grid and outside conventional fossil fuel infrastructure routes. In these 846 847 615 locations rather than overarching conceptual and empirical methods, <sub>848</sub>616 such as those deployed in this article, more situationally specific enquiry may be suitable, for example case study and ethnographic enquiry. 849617 850618 Concurrently, it is not a given that smart city developments are 851619 necessarily also clean in the energy sense. Consideration should be given

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857620 to whether developments of this nature compliment energy directives 858621 and sustainability requirements. 859

However, all these locations, broadly, are united by rapidly increasing 860622 861623 levels of population and concurrent energy demand, which has put these <sup>862</sup>624 <sup>863</sup>625 864 locations on a rapid energy provision trajectory. Understanding this trajectory provides a potential opportunity to minimise climate-related 865**626** stranded assets through leapfrogging before they happen whilst 866627 achieving the decarbonisation agenda [IRENA, 2017]. This is possible because large amounts of the built environment in less developing 867628 <sup>868</sup>629 locations has not been constructed yet. However, this research needs to 869 870 870 be approached critically, recognising that leap frogging is not a given and is contingent upon the technology available for investment; relative skills 871631 872632 and institutional capacity; and, most importantly, political stability and 873633 will (Perkins, 2003). Indeed, Perkins (2003:) argues, "national 874634 governments will need to challenge entrenched domestic and foreign <sup>875</sup>635 876 877</sub>636 interests whose preferences lie, to a greater or lesser extent, along a business as usual path".

To support this more critical approach, the authors suggest additional engagement with conceptual domains that interrogate emerging governance profiles in such locations; that seek to understand relative 882640 and emerging skill and institutional capacities, for example as they relate 883641 to creating an energy performance regulatory framework. This would be <sup>884</sup>642 <sup>885</sup>643 886 complemented by research that moves beyond simple binaries of developed and less developed counties in order to utilise more precise alterative measures such as the United Nations Human Development Index and that acknowledge the socially produced uniqueness of distinct real estate markets (Guy and Henneberry, 2000). This multidisciplinary approach to researching stranded assets in real estate will help investigate the following key questions in relation to mitigating and reversing stranded assets.

<sup>894</sup>650 895 The global real estate sector is hugely disparate - how might climate-896<sup>651</sup> related stranded assets be more or less important for different types of 897652 societies, geographies and heterogeneous property assets. This article 20

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902653 has broadly discussed global real estate, merging residential and 903654 commercial property into one bulk class. In reality, these two asset <sup>904</sup>655 <sup>905</sup>656 906 classes are completely different and should be considered as two separate areas for study. Small individual investors with relatively small 907657 financial stakes - many of which have the potential to avoid the legislative 908658 radar, dominate the residential real estate sector. How will the costs of 909659 retrofit, and the likely increase in rent, be balanced against a concurrent <sup>910</sup>660 demand for low cost housing demand. In contrast, commercial real estate 911 912 661 is typically owned by companies, conglomerates and investment bodies <sub>913</sub>662 who have a much larger financial stake and corporate social 914663 responsibility.

916**664** This critical approach also has the potential to help uncover the 917665 relationship between the normal refurbishment cycle of property and the 918666 problem of stranding. Although the building replacement cycle is 919667 notoriously sluggish, the occupation of buildings, particularly in the 920<mark>668</mark> 921 commercial sector, is increasingly dynamic and short-lived. Could the <sub>922</sub>669 new era of short leases and increased opportunity for landlord/tenant 923670 negotiation at lease renewal help ameliorate the problem of climate-924671 related stranding?

The approach will also help examine what the evolution of urban 926672 927673 locations tell us about the trajectory and potential amelioration of 928674 stranded assets. New understanding in this area could help inform <sup>929</sup>675 intervention and so-called leapfrog development in the less developed 930 931<mark>676</mark> world before fossil fuel dependency is ingrained. Moreover, it can help <sub>932</sub>677 uncover which countries are pursuing minimum energy measures in the 933678 developed world. For example, how many of the 28 European Union 934679 Member States have laid down legislation to achieve this aim. This 935680 research agenda could also help inform how considerations of 936 937 681 sustainability, in particular it's pricing, could be aligned with the problem <sub>938</sub>682 of stranded assets. Part of this must involve understanding which parties 939683 will be paying for the retrofit challenge and where they will get the 940684 funding from. Nothing will happen with stranded assets unless the money 941685 is available to do the retrofit improvements. Outlining the cost risk of 942

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stranded assets in this paper, helps justify this expenditure. Finally, this
new research could help consider, what other factors (besides
environmental legislation) cause stranding in global real estate markets.
For example, do certain types of property, markets, and locations have
systemic risk because of their underlying characteristics.

### 7. Conclusion

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<sup>958</sup>694 959 In response to the underlying research question,

To what extent is the global real estate market exposed to the stranded asset threat?

960695 The article has combined conceptual agendas in path dependence theory, <sup>961</sup>696 <sup>962</sup>697 963 financialisation research and socio-technical system studies to reveal a potential risk value for residential real estate property assets of \$16 964**698** trillion and \$5 trillion for global commercial assets. The relatively novel 965699 engagement with the path dependence and lock in literature proves that 966700 history and 'how we got where we are' is important in understanding 967701 global real estate markets, built environments and related institutions. 968 969 702 Indeed, our research suggests that traditional ways of working are locked <sub>970</sub>703 into regressive valuation methodologies and that this, in part, accounts 971704 for the silence afforded to stranded assets in real estate practice. Socio-972705 technical system theory has then been used to show how Energy 973706 Performance Certificates and associated Minimum Energy regulation, <sup>974</sup>707 975 976</sub>708 have the potential to hardwire and connect valuation risk into global capital markets. Concurrently, the informational bi-products of Energy 977709 Performance Certificates have been used to reveal the potential 978710 magnitude of stranded assets.

The utilisation of financialisation as an overarching catalysing concept in global capital markets has then helped connect the property practices and techniques in the global real estate market. This research has revealed a new global asset risk in parts of global real estate that have been financialised for many decades. This presents a new emphasis for financialisation research. Contemporary research typically focuses on newly financialised assets. For example, Weber (2015) and Fields (2018)

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have revealed new asset classes recently – primarily related to Tax
Increment Finance and Single Family Rental assets. This research reveals
what may happen to newly financialised products further down the line
following disruption and reconfiguration.

The article argues that exposing the stranded asset threat could play a positive role in provoking the disruptive sustainable urban retrofit proposed by Dixon et al (2018). Connecting the "what is needed with the how it can be implemented" at the global level. Attitudes could change very quickly following the 2018 minimum energy performance legislation in England and Wales (and similar minimum energy performance initiatives elsewhere in the world). It can be speculated that rapid devaluation in certain property assets could ensue if the legislation is robustly enforced. If revaluation is significant in size and speed this could affect values and behaviour in other international markets, in particular, those areas with similar property stock characteristics in terms of vintage, heating, ventilation and air-conditioning, and construction type.

Adapting theories of lock in and then echoing the recent arguments of [Silver, 2016], there are two not necessarily mutually exclusive explanations for the silence of climate-related stranded assets in global real estate markets. First is that the real estate market has digested the stranded asset threat and decided that environmental legislation will be sufficiently diluted that climate-related stranding will not impact global real estate assets. In other words, real estate stakeholders believe that the lobbying power of private and public capital held in global real estate and the force of the fossil fuel sector will win out against the climate change consensus. Under this position, significant policy related change 'just won't happen'. Indications in the early part of 2019, the time of writing, indicate that this maybe the case with little early enforcement of the minimum energy rules. Second, the institutions and traditional 'ways of working' in the real estate market are largely blind to the stranded asset threat, locked in to traditional ways of working - they simply do not account for it.

103750 Both positions are untenable, as they leave real estate assets, and the 103**%**51 investors and communities they serve, prone to an uncertain future. <sup>1039</sup>52 1040 753 1041 Adopting the principles of Pascal's Wager, it is rational to plan for potent climate-related policy enforcement. Adapting existing buildings and 104754 constructing new developments that are not reliant on fossil fuels, 1047855 although potentially costlier in the short term, can create a more resilient 1047456 (and therefore valuable) asset. Ignoring climate change exposes physical 104557 real estate assets to the risk of permanent disruption as clean technology 1046 758 1047 becomes more affordable, as social norms and consumer behaviour 104**7**59 increasingly accept principles of environmental sustainability, and as 1042960 investment managers and financiers increasingly demand that companies 1057061 disclose business model exposure to climate change.

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1074 107**581**  However, in order to begin to understand climate-related stranded assets in global real estate, it is necessary to qualify the research in this article. The wide urban context of the international perspective reveals the need for some cautionary words in relation to the context and content of the findings and conclusions in this article. The empirical approach has necessarily been one of broad review rather than detailed analysis. Moreover, our definition of real estate in this article is simplifying in its approximation - consequently, we must be careful of over-generalisation and simplification. Each international property market contains a variety of comparable but highly specific contexts, which are contingent and socially produced in each case. Furthermore, there are multitudes of factors involved in real estate obsolescence; only one of these is the climate-related stranded assets. Energy policy is only one part of a complex web of actors, interests, and relations, particularly developers but also investors, occupiers, and members of the community who are either directly or indirectly involved in the production and reproduction of global real estate assets. A great deal more research will be needed to fully understand the specific and variegated nature of climate-related stranded assets in the international context.

Yet despite these caveats, we consider that the material within provides a perspective through which a picture of climate-related stranded assets

108283 in global real estate begins to emerge. In the energy sector, the aim of 108784 legislation is to reduce fossil fuel consumption by leaving existing assets <sup>1084</sup>785 1085 1086 1086 in the ground and halting the development of new ones. However, the impact of energy policy on global real estate assets is different. The aim 1087/87 of legislation is to improve the quality of property and reduce its negative 1087888 impact upon the environment. The implication is that those existing 108289 properties reliant on fossil fuels will need to be improved in order to meet 109990 the needs of continued urbanisation - such properties cannot just be 109<u>1</u> 7**91** 1092 written off as a loss as they would be in the fossil fuel sector. Illustrating 109**392** the magnitude of this retrofit challenge, at the turn of the millennium, 1097493 [Kincaid, 2002], referring to the UK, argued that the vast majority of 2050 109**594** property stock had already been built (some of it centuries ago in mature 109695 urban locations). Reinforcing this argument, [Kelly, 2008] indicates that 1097 796 87% of current stock will still be standing in 2050. In other words, 109997 developed nations must go back to the future to solve the climate-related 110798 stranded asset problem through adaptation and retrofit. Conversely, less 1107199 developed nations may have the opportunity to skip real estate asset 110800 fossil fuel dependency in order to define their own future. 1103

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**1** BREEAM (Building Research Establishment Environmental Assessment Method), first published by the Building Research Establishment (BRE) in 1990, is the world's longest-established method of assessing, rating, and certifying the sustainability of buildings.

2 The Haute Qualité Environnementale or HQE (high-quality environmental standard) is a standard for green building in France, based on the principles of sustainable development.

<sup>3</sup> Minergie is a registered quality label for new and refurbished lowenergy-consumption buildings. This label is mutually supported by the Swiss Confederation, the Swiss Cantons, and the Principality of Liechtenstein along with Trade and Industry.

<mark>4</mark> Energy Star (trademarked ENERGY STAR), originating in North America, is an international standard for energy-efficient consumer products that can be applied to residential and commercial properties.

Leadership in Energy and Environmental Design (LEED) is one of the
most popular green building certification programs used worldwide.
Developed by the non-profit U.S. Green Building Council (USGBC), it
includes a set of rating systems for the design, construction, operation,
and maintenance of green buildings, homes, and neighbourhoods.

**6** Comprehensive Assessment System for Built Environment Efficiency (CASBEE) is a method for evaluating and rating the environmental performance of buildings and the built environment.

7 Green Globes is an online green building rating and certification tool that is used primarily in Canada and the United States. Green Globes was developed by ECD Energy and Environment Canada, an arms-length division of JLL. Green Globes is licensed for use by BOMA Canada

(Existing Buildings) and the Green Building Initiative in the United States
(New and Existing Buildings).
Green Star is a voluntary sustainability rating system for buildings in Australia. The Green Star rating system assesses the sustainability of projects at all stages of the built-environment life cycle. Ratings can be achieved at the planning phase for communities, during the design, construction, or fit-out phase of buildings, or during the ongoing operational phase.
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# Suspect foundations: Developing an understanding of climate-related stranded assets in the global real estate sector

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### Suspect foundations: Developing an understanding of climate-related stranded assets in the global real estate sector

### Abstract

The aim of this article is to introduce for the first time the topic of 'stranded assets' into research involving the built environment. It focuses on the idea that climate change policy could induce the stranding of some conventional property assets in the global real estate market. Principally, the empirical focus for study is the UK interaction with energy performance certificates and minimum energy performance standards. However, comparisons are made internationally, and key distinctions are made between developed and less developed countries. The article observes that stranded assets are not new in real estate; the changing consumer demand of occupiers has regularly rendered property assets redundant or obsolete. However, what is new is the influence of climate change and associated environmental policy on some property assets. The article deliberately combines conceptual agendas often studied in isolation. Theories of path dependence and lock-in are used to understand the problematic traction of climate change legislation within traditional real estate institutions. The implications of this situation, the potentially hidden systemic socio-economic reach of stranded assets, is then considered through the lens of contemporary debates of financialisation. Socio-technical system theory, as it relates to contemporary energy policy regimes, is then examined to connect persistent lock-in with financialised global investment markets. The article then posits how associated legislation could be used to capture a global picture of stranded assets in real estate. Revealing the stranded asset exposure should be a concern to real estate investors and those charged with managing such assets. However, more optimistically this potential risk may provide the catalyst for energy efficient transition in the built environment. The article concludes by outlining an interdisciplinary research agenda for stranded assets in global real estate. 

Key words: Stranded assets, real estate, environmental policy, path dependence, financialisation, socio-technical systems, climate change. 

### 34 1. Introduction

Stranded assets are assets that have, 'suffered from premature or unanticipated write-downs, devaluations or conversions to liabilities' [Caldecott, 2016]. The scope of this article focuses on the issue of climate-related risk and opportunity, primarily the under researched idea that climate change policy, as it relates to energy transitions, could induce the stranding of some conventional real estate assets in the global real estate market. The underlying research question considers, 

To what extent is the global real estate market exposed to the energy
policy related stranded asset threat?

Upon answering the underlying research question, the primary aim of the article is to introduce the topic of climate-related 'stranded assets' [Caldecott, 2017] into the heterogeneous global real estate asset class for the first time. Necessarily, the article is broad in nature, providing a commentary on stranded assets in the global real estate market, with the intention of acting as a staging post for a new research agenda into how environmental related risk might transpire and strand real estate assets. 

The main sections set out a new conceptual agenda that, firstly, reveals and then, secondly, seeks to understand stranded assets in global real estate markets. It originally combines theories of path dependence, financialisation and socio-technical systems with energy performance labelling to reveal the nature, magnitude and reach of stranded assets in global real estate for the first time. The article then reflects on these findings to set out an international research agenda for stranded assets in global real estate research. This research agenda expands upon the initial conceptual process outlined in this article and posits some research opportunities relating to climate-related stranded assets. This section moves beyond the mostly Western European and North American perspectives in the main body to consider how a global research agenda could be meaningfully tackled with alternative methodologies and conceptual perspectives. The article then concludes by reflecting back on 

92 65 the underlying research question and considers some limitations to the
93 66 research.
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67 The motivation for this research is to provide a sound basis for policy 95 96 makers when governments and practice evaluate ideas for climate 68 97 69 change transition and adaptation in the real estate sector. For those 98 70 property professionals involved in the day-to-day management of real 99 <sub>100</sub> 71 estate assets in the developed world, the article provides an approach to 101 72 understanding the wider significance of climate-related threats, which 102 73 we hope, will contribute to more knowledgeable and effective practice in <sup>103</sup> 74 relation to real estate-based stranded assets. Expanding knowledge in 104 75 this area will help city leaders, investment portfolio and asset managers 105 <sub>106</sub> 76 in mature urban areas deal with the challenges of adapting an ageing 107 77 property stock.

108 109 **78** However, it is also hoped that this approach will help city leaders and 110 79 property professionals dealing with the demands of accelerating 111 80 urbanisation in the less developed world, which requires an 112 81 understanding of urban development processes and the potential impact 113 82 of stranded assets. Encouragingly, less developed countries may have the 114 115 **83** potential opportunity to leapfrog climate-related stranded asset risk in 116 84 real estate. This is because their built environments are often relatively 117 85 younger. The fifth section argues that these locations may be able to 118 86 bypass intermediary stages of urban development, avoiding the costs of <sup>119</sup> 87 adaptation, and potentially becoming leaders in sustainable property 120 88 through new urbanisation and smart city development. However, in line 121 122 **89** with the arguments of Perkins (2003), the article cautions against overly optimistic interpretations of leapfrogging that ignore the context of such 123 90 124 91 locations in relation to project goals, technology and institutional 125 92 capacity when outlining a research agenda for stranded assets in global 126 93 real estate. 127

Conceptually, the article also aims to demonstrate how the afore
for mentioned theoretical agendas, predominantly found in social science
for and often studied in isolation and/or in discreet locations, can be
combined to shed new light on the traditional econometric and technical

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perspectives found in global real estate studies and practice based
investment methodologies in a novel way.

### 2. Theoretical perspective

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In order to answer the research question, and in part response to the call of Eames et al, (2017) for more cross-transfer of learning and multidisciplinary research in sustainability transitions, the article links research in energy policy and built environment retrofit to introduce the stranded asset issue. It then strategically combines conceptual agendas seen in the respective path dependence, financialisation and socio-technical system fields to reflect upon this situation.

150 The article situates the emerging stranded assets literature with theories 151108 152109 of path dependence and lock-in developed in economic geography to 153110 understand the impact of climate change legislation within traditional <sup>154</sup>111 real estate institutions and the persistent silence of stranded assets. <sup>155</sup>112 156 During the early 1990s path dependence was introduced as a new 157113 alternative to the orthodox neo-classical economic perspective based on optimisation and equilibrium (Henning et al, 2013). Concurrently, it also 158114 159115 took route in the history of technology field. Arthur (1989) separated the <sup>160</sup>116 economics discipline into 'conventional' economics that did not recognise <sup>161</sup>117 162 163<sup>118</sup> historical contingency and 'contemporary' economics which embraced path dependence and evolution (Henning et al, 2013).

The latter perspective emphasises that decisions are not only influenced by present conditions but also include decisions that have been taken previously. These interpretations are now widely used within the retrofit and energy transition literature (see Dixon et al 2018) to understand how socio-technical systems and regimes endure and are potentially disrupted. This article uses Grabhers (2003) treatment of the issue to understand how political, functional and cognitive forms of lock in coalesce to strand assets in real estate practice.

174<br/>175The article then reflects on the systemic socio-economic reach of<br/>stranded assets through the lens of contemporary theories of<br/>financialisation developed in urban studies. Fields (2018:119) recently

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181 182130 defined financialisation as 'an idea that has taken hold as a means of 183131 understanding the distinctive role of finance in contemporary capitalism, <sup>184</sup>132 <sup>185</sup>133 186 and its influence on space, the economy, governance and everyday life.' In recent decades, the financialisation literature has emerged as a 187**13**4 powerful medium for understanding how assets are securitised and then invested through international capital markets. For example, Weber 188135 189136 (2015) has investigated the Tax Increment Finance agenda in North <sup>190</sup>137 America, Aalbers (2012) has investigated the international mortgage <sup>191</sup> 192<sup>138</sup> securitisation market and the sub-prime mortgage fallout, while Gotham <sub>193</sub>139 (2017) has considered disaster relief funding. More recently, Fields (2018) 194140 and Beswick and Penny (2018) have examined housing finance and local 195141 asset backed vehicles, while Christophers (2019) has started to think 196142 about how institutional investors think about fossil fuel risk. However, as <sup>197</sup>143 198 199<sup>144</sup> Fields (2018) argues, the process of financialisation is often poorly understood and utilised as an explanation in itself without any 200145 investigation into how the process of financialisation occurs

201 202**146** In response to this criticism of financialisation, the article then moves on 203147 to examine contemporary energy policy and how associated socio-204148 technical legislation could be used to capture a global picture of stranded 205149 assets in real estate, connecting the persistent behaviour of practice that <sup>206</sup>150 ignores stranding into the global capital markets that are implicit in 207 208<sup>151</sup> financialisation. This examination responds to the earlier critique of Fields 209152 (2018) but also by investigating energy performance certificates and 210153 associated legislation, that of Latour (1999) in to 'black boxing' technical 211154 artefacts that, due to their success, are often ignored by social science 212155 research (Swan, 2013).

214156Drawing on the work of [De Greene , 1973], [Eames et al, 2013] and215[Dixon et al, 2018], energy performance labelling is considered an216example of a potentially global integrative socio-technical regime or218system connecting society's complex technical procedures (building219160design) with human behaviour (building use). In this article, a socio220161technical regime is considered 'a shared set of rules and routines221embedded in socio-technical systems to ensure that they can provide the

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227163 relevant social function' (Schot et al, 2016:16061). While the closely 228164 related socio-technical system rests upon the, 'premise that social and <sup>229</sup>165 <sup>230</sup> 231</sub>166 technical systems are co-constituted and co-evolve across time and space' (Lowe et al, 2017:5). Geels (2005:5) suggests that socio-technical 232167 systems display the following characteristics in society, 'technology, 233168 regulation, user practices and markets, cultural meaning, infrastructure, 234169 maintenance networks and producing systems.' In this sense, it is also <sup>235</sup>170 important to note that real estate markets, the process of financialisation <sup>236</sup> 237</sub>171 and global investment markers can also be considered socio-technical 238<sup>172</sup> systems themselves within a complex adaptive system.

<sup>239</sup>173 240 The energy labelling system functions as a method for understanding 241<sup>174</sup> society's energy use, and through consequent minimum energy 242175 performance legislation, how such use can be monitored and improved. 243176 However, the same regime system has the potential to hardwire and 244177 connect valuation risk into global capital markets. In this sense, EPCs and <sup>245</sup>178 246 associated minimum energy rules prime already financialised real estate 247**179** assets (for example through international mortgage markets, Real Estate 248180 Investment Trusts, Unit Trusts and Property Companies) for stranding. 249181 EPCs, in this sense, play the dual role of conceptually connecting lock-in 250182 with financialisation but also, empirically, the potential role of capturing <sup>251</sup>183 the magnitude of the stranding issue in global real estate. Therefore, the 252 253<sup>184</sup> nature of the research is part conceptual, in setting out a framework for 254185 understanding stranded assets and part empirical in using energy 255186 performance certificates to capture the size of the stranded assets threat.

257187 In this paper, real estate is taken to mean, broadly, all residential, 258188 commercial, and operational property. This is a broad characterisation 259<u>1</u>89 that is used to help reveal the stranding problem in global real estate. The 260190 authors concede that this definition simplifies the inherent variability <sup>261</sup> 262</sub>191 found within respective real estate assets and return to this issue at the <sub>263</sub>192 end of the article in suggesting opportunities for further research. Principally, the focus for study is the UK; however, comparisons are made 264193 265194 internationally, and key distinctions are made between developed and 266195 less developed countries.

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272196 The authors note that the traditional binary distinction between 273197 developed and less developing countries is problematic, certainly over <sup>274</sup>198 <sup>275</sup> 276</sub>199 simplifying the rich diversity of characteristics found within and between each relative classification. Indeed, the World Bank dropped the categories 'developed' and 'developing' from its economic vocabulary in 277200 2016. Instead, the authors use the broad distinction of 'developed' and 278201 279202 'less developed' to compare the relative maturity of built environments <sup>280</sup>203 in such locations, rather than making any assumptions about the <sup>281</sup> 282 282 respective locations economic or social capacity. The authors then revisit 283<sup>205</sup> this distinction at the end of the paper suggesting alternative 284206 measurements and perspectives as a rich opportunity for further study.

### 3. Climate change and nature of real estate markets

The article observes that stranded assets are not new in real estate, as the changing consumer demand of occupiers has regularly rendered property assets redundant or obsolete – exhibiting the creative destruction outlined by Joseph Schumpeter in 1950. However, what is new is the influence, systemic reach and disruption of climate change and associated environmental policy on some property assets, related capital markets (at the macro scale) and individual communities (at the micro scale) that are reliant on homes to live, and commercial property to work.

<sup>297</sup> 298<mark>216</mark> At the same time as the global emphasis on sustainability, the 299217 international real estate sector is going through its own set of structural 300218 growing pains in response to dynamic changes in residential and business 301219 practices - potentially coalescing with and exacerbating the climate-<sup>302</sup>220 <sup>303</sup> 304</sub>221 related stranded asset issue. For example, the appetite for smaller commercial floorplans in the office sector, the impact of the internet on the retail sector, and the disruptive influence of new property technology 305<sup>222</sup> 306223 on conventional real estate living and working conditions have all 307224 increased uncertainty in the global real estate market.

In response to climate-based threats and associated environment policy, there is now pre-emptive need for new arrangements of land, unconventional forms of buildings, and creative adaptations to the

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317228 existing property stock to combat the threat of devaluation [Wilkinson et 318229 al, 2107], [Eames et al, 2017]. However, at the same time, there are <sup>319</sup>230 <sup>320</sup> 321</sub>231 several opposing forces that make pre-emptive action involving energyefficient retrofit measures (or new sustainable construction) difficult in <sub>322</sub>232 the developed world. Grabher's [1993] treatment of path dependence 323233 and 'lock-in' is a suitable analytical framework to understand this 324234 situation. Setting aside the sheer cost involved in adapting real estate <sup>325</sup>235 assets in the face of climate change [Eames et al, 2017], path dependence <sup>326</sup> 327 236 and lock-in is concerned with the persistent behaviour of people, society, <sub>328</sub>237 business, and locations as they maintain and reinforce historical 329238 behaviour in contexts that are significantly different to the original 330239 historical circumstances [Henning, 2013]. Grabher [1993], researching in <sup>331</sup>240 the field of regional economics, describes three interrelated types of <sup>332</sup>241 <sup>333</sup> 334</sub>242 'lock-in': political, functional, and cognitive lock-in. These same constructs can also be used to help explain the existence and silence of 335243 stranded assets in global real estate debate and practice and some of the 336244 drags upon retrofit in the built environment.

Political lock-in explains circumstances in which traditional courses of 338245 339246 development are retained and reinforced by pre-existing stakeholders 340247 and institutions, inhibiting adjustment to new considerations and policy <sup>341</sup>248 directives. Bishop and Williams[2012] and Henneberry [2017:1-2] 342 343**249** illustrate this situation when they argue that cities in the developed world <sub>344</sub>250 have gradually become more 'formalised and permanent'. Proliferating 345251 layers and intensities of legislation '(some with a long history but most introduced in the 20th Century) covering building construction, fire 346252 347253 prevention, public health, building conservation and land use planning <sup>348</sup> 349<sup>254</sup> have solidified the urban built environment'. This echoes the recent work 350<sup>255</sup> of [Dixon et al, 2018], who see individual cities, as a complex mix of 351256 homes and businesses, and the product of many hundreds of years of 352257 evolution and growth that become locked into patterns of resource use 353258 that can no longer be justified. This intransigent situation makes it more <sup>354</sup>259 355 difficult for the existing built environment to change. This is subsequently 356<sup>260</sup> later compounded by the slow replacement of real estate stock (IRENA,

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362261 2017) which typically only accounts for 1-3% of stock per year (Zhenjun <sup>363</sup>262 et al, 2012; Eames et al, 2013; Itani et al, 2013).

Cognitive lock-in relates to collective ideas and beliefs that inhibit the 365263 366264 acceptance of new ideas - overlaying physical rigidity in the built <sup>367</sup>265 <sup>368</sup> 369</sub>266 environment is a climate of institutional inertia. Muldavin [2010] argues that although important steps have been taken, the real estate sector is 370267 struggling to confirm the value of sustainability in property investment. 371268 Although there have been amendments made to the RICS Red Book 372269 [2013], alongside a Guidance note on Sustainability and Commercial <sup>373</sup>270 <sup>374</sup>271 <sup>375</sup>271 Property Valuation [2014], it has been difficult for the traditionally sluggish real estate sector to take on board sustainability objectives. <sub>376</sub>272 Primarily, this is because there has been no demonstrable enhancement 377273 to return [Dixon, 2014]. This is because the imperfect implications of 378274 stranded assets - implicit in sustainable development - are very awkward <sup>379</sup>275 for mainstream real estate research to digest. Traditional paradigms in <sup>380</sup>276 381 382<sup>277</sup> real estate economics and related practice, for example the valuation of property, and modern portfolio theory are anchored in the maximising 383278 presumptions of the rational investor. It is not straightforward to capture 384279 the cost or potential premium afforded by sustainability, as valuation is 385280 typically backward looking based upon retrospective property valuation <sup>386</sup>281 [Diaz and Hansz, 2001]), resulting in a lack of scrutiny by valuation 387 388<sup>2</sup>82 professionals [Lützkendorf and Lorenz, 2005], [Lorenz and Lützkendorf, 389283 2011], [Michli et al, 2016]. Similarly, real estate investors make decisions 390284 and monitor progress against historical performance benchmarks and 391285 indices, such as those provided by the Investment Property Databank <sup>392</sup>286 (IPD) and CB Richard Ellis. 393

Functional lock-in, in this case, relates to the too-close connection between historical building functions and worth, which inhibits consideration of external change. Illustrating this situation in the real estate sector, the common treatment has been to situate the analysis of stranded assets in the depreciation and obsolescence literature. There is a variety of informative applied depreciation studies by [Baum, 1991], [Baum and McElhinney, 1997], [Dixon et al, 1999] [Dunse and Jones,

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4072942002], [Andrew and Pitt, 2006], [Crosby and Devaney, 2006], [Mansfield,4082952009], and [Crosby et al, 2011]. However, broadly speaking, in this409296perspective functional real estate assets grow old, become less410productive, and must then be improved or replaced. Through this412298process, loss of value occurs gradually in a typically linear fashion related413299to the original function of the building rather than under external414300conditions of sudden market disruption [Christensen, 1997].

416301 On one hand, the potential stranded asset threat, initially associated with 417302 value of unburnable carbon stocks [Krause, 1990], [Carbon Tracker <sup>418</sup>303 Initiative, 2013] and more recently following the Paris Agreement 419 420 304 [Covington, 2013], has the potential to blow this market lethargy wide 421<sup>305</sup> open. This is because, until now, sustainability has mostly been seen as 422306 altruistic choice or government concern associated an with 423307 environmental objectives rather than business necessity. On the other 424308 hand, traditional real estate valuation methods are still based on the <sup>425</sup>309 426 427</sub>310 most recent comparable transaction advice rather than any forecast of sustainability value or fossil fuel liability, resulting in a stranded asset 428311 knowledge deficit. Illustrating the consequences of this situation, 429312 Warren-Myers, 2012] argues that without confirmation of 430313 environmental value. sustainable investment (or fossil fuel <sup>431</sup>314 disinvestment) will be constrained in the real estate sector. The next 432 433</sub>315 section, in part, aims to fill this gap in knowledge by connecting impact of 434316 path dependence and persistent behaviour into global capital markets 435317 through the process of financialisation.

## 436437<sup>3</sup>18 4. Stranded assets and the global real estate market

<sup>438</sup> 439</sub>319 The following section brings forward the path dependent traditions in 440320 real estate practice and connects this into the financialised reality of 441321 global real estate investment markets. This is in order to reveal the 442322 potential gravity of stranded assets but also to show how ingrained 443323 practices in real estate have the potential to create risk in global capital 444 324 445 markets. In recent years, climate-related stranded assets have received 446325 international attention from the UN [McGrath, 2014], the North American government [Friedman, 2014], the OECD [Gurría, 2013], the 447326 10

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452327 Inter-American Development Bank [Caldecott, 2016], the G20 Financial 453328 Stability Board, and the Bank of England [Carney, 2015]. However, the <sup>454</sup>329 455 456</sub>330 same issue has received very little attention in the real estate sector [IRENA, 2017 is a notable exception), even though the real estate sector 457331 shares and potentially intensifies many of these same risks downstream. 458332 Given that real assets make up a large part of total global investment 459333 worth and are a significant store of national, corporate, and individual <sup>460</sup>334 wealth, the omission of real estate from the stranded assets discourse is 461 462 335 a significant omission.

Traditionally, real estate assets share many of the same imperfect investment characteristics as fossil fuel assets in relation to liquidity, fungibility, and transmission of potential risk. For example, both assets classes are heterogeneous, typically, no two assets are the same and they take considerable initial investment to exploit, there are few buyers and sellers in the market place (due to cost and location), market entry and exit is difficult (due to ownership monopolies, the illiquid nature of assets, and government legislation), and both types of asset are typically fixed in location (either under it or built on top of it).

474 475**345** The respective asset classes are also interrelated. Traditionally, 476346 residential and commercial property assets have been powered by fossil 477347 fuel-dependent heating and ventilation systems. Furthermore, the urban 478348 sprawl associated with suburban residential property, out-of-town office <sup>479</sup>349 480 481</sub>350 parks, and retail centres, has evolved in tandem with the fossil fuel-based automobile. There is also a distinct and highly expensive set of 482351 operational property assets that has been constructed to directly serve 483352 the fossil fuel sector, for example, coal-fired power stations, which are 484353 typically highly leveraged (exposed to debt finance) and have no obvious 485354 alternative use [IRENA, 2017].

The global value of real estate is \$217 trillion (of this \$162 trillion dollars is residential, \$29 trillion dollars is commercial and \$26 trillion is agricultural land), roughly 2.7 times global GDP, making up roughly 60% of all mainstream investment assets [Savills, 2016]. Furthermore, the value of the new construction market will be \$17.5 trillion in 2030, an \$8

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497360 trillion increase on present-day values [Oxford Economics, 2015]. In large 498361 part, the volume of real estate assets in global investment portfolios and <sup>499</sup>362 500 501<sup>363</sup> the circulation of the same assets in international capital markets is down to increasing levels of financialisation outlined in recent years by [Weber, <sub>502</sub>364 2010], [Aalbers, 2017], [Christophers, 2017] and [Fields, 2018].

<sup>503</sup> 504</sub>365 Hitherto, stationary physical real estate assets have been increasingly 505366 repackaged into a rash of financial products and funds, including 506367 derivatives, real estate investment trusts, and debt vehicles. This process 507368 has been intensified during periods of political and fiscal uncertainty <sup>508</sup>369 because real estate has increasingly replaced Government Bonds as a 509 510 370 provider of fixed income in investment portfolios. This has expanded the tentacles of property asset value throughout global finance networks. 511<sup>371</sup> 512372 The implication is that stranded real estate assets provide a vehicle for 513373 intensifying the threat of climate-related stranded assets because they <sup>514</sup>374 reach further into and have broader exposure in capital markets than <sup>515</sup>375 516 517<sup>376</sup> fossil fuels assets. Look no further than the 2008 global financial crash for an illustration of the sudden impact and systemic influence of real estate based financial products. Despite sustainable intervention, including 518<sup>377</sup> 519378 enhanced insulation, better glazing, and utilising solar power and 520379 biomass, global property stock is still reliant on fossil fuel for heating and <sup>521</sup>380 ventilation. This perspective sheds a new light on contemporary debates 522 523**381** of financialisation that typically analyse the creation of new asset classes. 524382 This article looks at a product, global real estate, which has been 525383 financialised for many decades and considers how this previously 526384 relatively stable system is at risk of disruption.

The following section utilises the outputs of international building energy performance legislation to outline a model for understanding climaterelated stranded asset exposure. The same legislation and EPC regime is <sup>531</sup>388 532 533<sup>389</sup> also the conceptual bridge that connects path dependence into the financialised global real estate market.

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### 5. Climate-based real estate legislation

Global real estate is essential for urban development. However, it expends physical resources and is the origin of considerable emissions. A conservative estimate is that global real estate consumes 40% of global energy annually and accounts for more than 20% of international carbon emissions [World Economic Forum, 2016]. As part of international efforts to reduce carbon emissions, real estate and its associated built environment has been identified as a major contributor toward planetary warming [IPCC, 2014]. For example, the UK government aims to reduce UK real estate CO2 emissions to close to zero by 2050 to attain its energyefficiency targets. This aim has been repeated around the world and is an example of an attempt at a socio-technical system transition.

Consequently, in recent decades, the real estate sector has been at the forefront of climate change legislation, designed to reduce its impact on the global environment. Environmental labelling, endorsement based and comparative [Reed et al, 2009], has been a central tool in reducing the environmental impact of building stock. Typically, environmental labelling has adopted either a multi-criteria sustainability approach or a narrower focus on energy [Sayce et al, 2010]. In the 1990s, the BREAAM1 tool led the way in the UK (multi-criteria), soon to be followed in France by the HQE2 model (multi-criteria), the Swiss Minergie3, and the North American Energy Star4 (both energy). In the 2000s, these models were joined by further multi-criteria schemes, LEED5 (North America), CASBEE6 (Japan), Green Globe7 (Canada), and Green Star8 (Australia).

Latterly, one of the most comprehensive approaches can be seen in the European Union (EU). Following the 2010 EU Energy Performance of Building Directive, it is mandatory for all European properties to hold an Energy Performance Certificate and monitor their heating and air conditioning (all 28 Member States signed up to this directive). Energy Performance Certificates (EPCs) have a significant relationship with climate-related stranded assets in real estate. They are a key enabler of building improvement, as they have the potential to influence decision

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587425 making in real estate transactions and provide cost-optimal 588426 recommendations for energy performance improvement [BPIE, 2014]. <sup>589</sup>427 They provide the opportunity for governments to enforce minimum 590 428 energy performance standards, and they are an important information 592**429** tool for building owners, occupiers, and real estate stakeholders. These latter two themes form the basis for the remainder of this section. Firstly, 593430 594431 the potential for climate-related legislation to strand real estate assets <sup>595</sup>432 will be considered, before, secondly, the information bi-products of <sup>596</sup>433 597 energy performance labels will be assessed for their potential in <sub>598</sub>434 measuring stranded asset exposure.

### 5.1 Climate-related obsolescence

<sup>601</sup>436 602 437 603 The England and Wales government has used EPCs as the basis for legally enforceable Minimum Energy Efficiency Standards (MEES), legislated <sub>604</sub>438 through the Energy Efficiency (Private Rented Property) (England and 605439 Wales) Regulation Act 2015. These regulations have fixed a minimum 606440 standard for both domestic and non-domestic privately rented property. 607441 Commencing in April 2018, any domestic or non-domestic property that <sup>608</sup>442 is available to let with an energy performance rating below E (those 610<sup>443</sup> properties with F and G ratings) has been deemed illegal to let - in 2020, 611444 the same rule will apply to residential property. In England and Wales, it 612445 is estimated that 10% of residential property stock (£570bn) and 18% 613446 (£157bn) of commercial stock are under this threshold. In addition, the <sup>614</sup>447 Government in England and Wales is also considering the merits of 615 616<sup>448</sup> committing to a forward plan for MEES. This would mean that the 617**449** minimum energy performance regulatory standard is increased over time in order to provide medium - to long-term certainty regarding when the 618450 619451 progressive standards will apply and when any necessary physical <sup>620</sup>452 improvements will need to be made [Department of Energy and Climate <sup>621</sup>453 622 Change, 2014].

<sup>623</sup>454 From 1 April 2023, these regulations will apply to all non-domestic 624 625 property, not only those agreeing a new let, lease renewal if an EPC is <sub>626</sub>456 already in place, or tenants wishing to sublet [Green Construction Board, 627457 2014], [The Non-Domestic Minimum Building Energy Performance 14

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631 632458 Standards Working Group, 2014]. Failure to meet these new rules, for 633459 example, the illegal letting of a sub-standard property, will result in a <sup>634</sup>460 <sup>635</sup>461 636 minimum fine of £150,000. There are several potential exemptions to MEES, primarily:

- <sup>637</sup>462 Any building improvement that would alter the character or 638 639 463 appearance of an historical (in a conservation area) or listed 640<sup>464</sup> building,
- 641 642**46**5 Where energy efficient improvements would reduce market <sub>643</sub>466 value by more than 5%,
- **467** 645 The improvements do not pay for themselves through energy cost saving within a seven-year time frame, <sub>646</sub>468
- 647 648 If the landlord cannot get consent from planning authority or <sub>649</sub>470 incumbent tenant,
- 651 651 Temporary buildings and detached buildings under 50 sqm.

<sup>652</sup>472 To protect against MEES avoidance techniques, all exemptions must be 653 473 654 held on an Exemption Register. The implication is that any sub-standard 655**474** building will still be publicly named and shamed and may suffer yield and 656475 value depreciation. The MEES in England and Wales indicates a potential 657476 future trajectory for international property legislation, in which 658<sub>477</sub> governments tighten up on building emissions in order to achieve climate <sup>659</sup>478 change targets. Using the minimum energy exposure figures in England 661<sup>479</sup> and Wales as a proxy for international energy policy and combining them with the recent estimate of global real estate value provided by [Savills, 662480 663481 2016], it is possible to gauge global real estate exposure to climate-664482 related stranded assets. If all international governments followed the <sup>665</sup>483 666 667 same strategy, the risk value for residential real estate property assets would be \$16 trillion and \$5 trillion for global commercial assets.

<sup>668</sup>485 However, the introduction of MEES has not been without difficulty. 669 670 486 Potentially 70% of EPC ratings in England and Wales could be incorrect 671487 (either too low or too high) due to the inconsistent quality of assessments [Hobbs, 2013], [Hosgood, 2014] and the evolving nature of the underlying 672488 15

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method of calculation (the Simplified Building Energy Model - SBEM).
Furthermore, the government has abandoned the flagship finance
mechanism that accompanied MEES in the residential sector, the Green
Deal Finance Model, and it was never introduced for commercial
property. The consequence is that the England and Wales Government
has sent out a very strong policy signal in favour of building improvement
but has removed the primary financial means of doing so.

# 5.2 Exploiting climate change legislation to create an information baseline for real estate stranded assets

689**498** The first stage in tackling climate-related stranded assets in the real 6904**99** estate sector must be identifying their existence. IRENA [2017] have <sup>691</sup>500 proposed an ambitious methodology for assessing the global real estate <sup>692</sup>501 stranding asset exposure. The method utilises estimates of existing floor <sub>694</sub>502 space, forecasted new building space, and natural demolition rates to 695503 quantify for the first time climate-related stranded assets in building 696504 stock, the impact of delayed policy action, and the cost of retrofitting sub-<sup>697</sup>505 standard properties in response to climate-related policy action. The <sup>698</sup>506 method lays important foundations for studying the impact of fossil fuel-700507 related stranded assets in the real estate sector, for the first time linking 701508 the upstream fossil fuel sector into downstream real estate assets. 702509 However, due to the lack of information transparency in the real estate 703510 sector [Fuerst et al, 2011], IRENA [2017] concede that the method rests <sup>704</sup>511 <sup>705</sup> 706</sub>512 on a number of necessary estimates and presumptions and utilises a broad econometric methodology. There is considerable scope to build on 707513 this method with more detailed data sets, information resources and 708514 conceptual enquiry found in the social sciences.

The granularity and scope of the IRENA model could be significantly enhanced by using already-existing energy labelling information. For example, the mandatory EPC information held in the EU Building Stock Observatory and English and Wales EPC registry could be used to provide accurate accounts of energy use, floor space, building retrofit advice (and cost), type of property, and location. This could then be augmented with more information from the Building Performance Data Base in North

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722522 America and the National Australian Built Environment Rating System. In 723523 principle energy performance labelling provides an opportunity to <sup>724</sup>524 <sup>725</sup>525 726 accurately measure climate-related stranded asset exposure in the developed world. However, information is less readily available in the less 727526 developed world. Those areas of the world with less transparent 728527 property markets, for example China (the Three Star Rating Building 729528 System) and South America (for example the RTQ-C and RTQ-R 730<sub>529</sub> 731<sub>530</sub> 732 733<sup>531</sup> methodologies in Brazil), are increasingly adopting building energy performance standards, which reveal the opportunity for comprehensive international energy performance data bases in the future.

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734 735 735 736</sub>533 Information generated from mandatory EPC assessments could be taken further. Issues of consistency and accuracy (a problem shared with the 737534 wider real estate market) significantly hamper meaningful assessment of 738535 stranded assets and energy performance in real estate stock. <sup>739</sup>536 Increasingly, contemporary real estate data sets include Unique Property 740 537 741 742 538 Reference Numbers (UPRN). UPRNs enable the linking of disparate data sets to provide more powerful, multi-criteria data sets and provide a consistent identifier throughout the building life cycle - from initial 743539 planning consent to final demolition. However, EPCs do not carry a 744540 745541 requirement for a UPRN; this is a missed opportunity. For example, in <sup>746</sup>542 747 748</sub>543 England and Wales, the presence of a consistent UPRN would enable the linking of EPC information to National Valuation data sets. Each property 749544 in England and Wales is valued every five years for taxation purposes; 750545 linking both data sets would facilitate accurate measurement of energy 751546 use, floor space, and value and would assist, in part, the measurement of <sup>752</sup>547 real estate-related stranded assets exposure to government revenues. 753 754 754 Most developed countries typically derive some of their taxation from 755<sup>549</sup> property, indicating the international potential for this coupling. This 756550 would potentially lead to a socio-technical energy performance baseline, 757551 which could be used to benchmark and monitor the risk of climate-758552 related stranded assets and more generally the value of sustainability - it <sup>759</sup>553 could also be used to potentially police transition through taxation. This 761<sup>554</sup> would be an important innovation, as it would increase the overall quality of property valuation by integrating carbon into statutory methods of property valuation.

### 6. Developing a stranded asset research agenda in global real estate

The first challenge for global real estate stakeholders, their professional bodies and academics is in connection to the recognition of climaterelated stranded assets. This, in part, involves creating the informational baselines that reflect the existence and cost of stranding – a methodology has been outlined in this article. It also necessitates going beyond technical and atheoretical concepts of building energy to consider how EPCs and associated legislation can be an important conceptual device for connecting disparate academic agendas. An initial informational baseline only provides a broad measurement of climate-related stranded asset exposure in parts of the global real estate market. Research into stranded assets in the global real estate markets demands an international perspective and potentially a different set of methodologies and research techniques.

This article has strategically blended theories of path dependence, financialisation and socio technical systems in order to understand and reveal the stranded asset issue in global real estate. These theories are traditionally studied in isolation. However, this tactic has been necessary to reveal the global issue that may not have been possible through prescribed single case study, econometric or technical research. The authors argue that further blending of multi-disciplinary conceptual domains will be necessary to understand the variable contexts of stranded assets.

<sup>799580</sup> In particular, these new perspectives should be cognisant of the very different and often variable contexts in the developed and less developed world. Real estate, as it relates to energy use, in the less developed world, particularly in rural locations, is diverse – influenced by variation in population size, economic activity, resource levels, and energy profile.
<sup>806586</sup> Due to the rapid nature of development in these locations, there is also a congested policy landscape, which makes focusing on climate-related

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stranded assets problematic. Not least, the thorny subject of whether such locations should face the same stringent climate standards as the developed world when they have not had the opportunity to exploit the economic growth associated with fossil fuel use. In contrast, physical real estate development and supporting professional practice is well established in the developed world, anchored in rigid functionality and institutions – due to the age of the built environment.

821594 Such regions can have key geographical features, which aid fossil fuel 822595 divestment in real estate. For example, generous space and excellent <sup>823</sup>596 access to sunlight has the potential to aid the exploitation of wind and <sup>824</sup>597 825 solar energy (in contrast, energy use retrofitting in the western world is exacerbated by less proximity to natural resources). This resource <sub>826</sub>598 827599 landscape is particularly advantageous in those locations - for example 828600 rural India - where it is difficult or unduly expensive to develop fossil fuel 829601 infrastructure or to interface with a national energy grid. This awkward 830 831 situation is primarily related to the sheer logistical challenges associated 832<sup>603</sup> with expansive and unforgiving locations and/or the paucity of capital 833604 finance.

835605 The stranded asset situation in the less developed world also needs to be understood in the context of vastly differing circumstances. For every 836606 837607 exemplar self-contained smart city, for example Masdar City (in the 838608 United Arab Emirates) or the Songdo International Business District (in <sup>839</sup>609 South Korea) - exhibiting high-tech digital infrastructure, carbon-neutral 840 841</sub>610 buildings, green urban planning, and abundant capital finance - there are 842611 many more largely rural locations, for example Xinjiang Province in China 843612 and Bihar State in India, exhibiting marginal and fragmented locational 844613 attributes. They are quite literally operating off the conventional energy 845614 grid and outside conventional fossil fuel infrastructure routes. In these 846 847 615 locations rather than overarching conceptual and empirical methods, <sub>848</sub>616 such as those deployed in this article, more situationally specific enquiry may be suitable, for example case study and ethnographic enquiry. 849617 850618 Concurrently, it is not a given that smart city developments are 851619 necessarily also clean in the energy sense. Consideration should be given

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857620 to whether developments of this nature compliment energy directives 858621 and sustainability requirements. 859

However, all these locations, broadly, are united by rapidly increasing 860622 861623 levels of population and concurrent energy demand, which has put these <sup>862</sup>624 <sup>863</sup>625 864 locations on a rapid energy provision trajectory. Understanding this trajectory provides a potential opportunity to minimise climate-related 865**626** stranded assets through leapfrogging before they happen whilst 866627 achieving the decarbonisation agenda [IRENA, 2017]. This is possible because large amounts of the built environment in less developing 867628 <sup>868</sup>629 locations has not been constructed yet. However, this research needs to 869 870 870 be approached critically, recognising that leap frogging is not a given and is contingent upon the technology available for investment; relative skills 871631 872632 and institutional capacity; and, most importantly, political stability and 873633 will (Perkins, 2003). Indeed, Perkins (2003:) argues, "national 874634 governments will need to challenge entrenched domestic and foreign <sup>875</sup>635 876 877</sub>636 interests whose preferences lie, to a greater or lesser extent, along a business as usual path".

To support this more critical approach, the authors suggest additional engagement with conceptual domains that interrogate emerging governance profiles in such locations; that seek to understand relative 882640 and emerging skill and institutional capacities, for example as they relate 883641 to creating an energy performance regulatory framework. This would be <sup>884</sup>642 <sup>885</sup>643 886 complemented by research that moves beyond simple binaries of developed and less developed counties in order to utilise more precise alterative measures such as the United Nations Human Development Index and that acknowledge the socially produced uniqueness of distinct real estate markets (Guy and Henneberry, 2000). This multidisciplinary approach to researching stranded assets in real estate will help investigate the following key questions in relation to mitigating and reversing stranded assets.

<sup>894</sup>650 895 The global real estate sector is hugely disparate - how might climate-896<sup>651</sup> related stranded assets be more or less important for different types of 897652 societies, geographies and heterogeneous property assets. This article 20

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902653 has broadly discussed global real estate, merging residential and 903654 commercial property into one bulk class. In reality, these two asset <sup>904</sup>655 <sup>905</sup>656 906 classes are completely different and should be considered as two separate areas for study. Small individual investors with relatively small 907657 financial stakes - many of which have the potential to avoid the legislative 908658 radar, dominate the residential real estate sector. How will the costs of 909659 retrofit, and the likely increase in rent, be balanced against a concurrent <sup>910</sup>660 demand for low cost housing demand. In contrast, commercial real estate 911 912 661 is typically owned by companies, conglomerates and investment bodies <sub>913</sub>662 who have a much larger financial stake and corporate social 914663 responsibility.

916**664** This critical approach also has the potential to help uncover the 917665 relationship between the normal refurbishment cycle of property and the 918666 problem of stranding. Although the building replacement cycle is 919667 notoriously sluggish, the occupation of buildings, particularly in the 920<mark>668</mark> 921 commercial sector, is increasingly dynamic and short-lived. Could the <sub>922</sub>669 new era of short leases and increased opportunity for landlord/tenant 923670 negotiation at lease renewal help ameliorate the problem of climate-924671 related stranding?

The approach will also help examine what the evolution of urban 926672 927673 locations tell us about the trajectory and potential amelioration of 928674 stranded assets. New understanding in this area could help inform <sup>929</sup>675 intervention and so-called leapfrog development in the less developed 930 931<mark>676</mark> world before fossil fuel dependency is ingrained. Moreover, it can help <sub>932</sub>677 uncover which countries are pursuing minimum energy measures in the 933678 developed world. For example, how many of the 28 European Union 934679 Member States have laid down legislation to achieve this aim. This 935680 research agenda could also help inform how considerations of 936 937 681 sustainability, in particular it's pricing, could be aligned with the problem <sub>938</sub>682 of stranded assets. Part of this must involve understanding which parties 939683 will be paying for the retrofit challenge and where they will get the 940684 funding from. Nothing will happen with stranded assets unless the money 941685 is available to do the retrofit improvements. Outlining the cost risk of 942

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stranded assets in this paper, helps justify this expenditure. Finally, this
new research could help consider, what other factors (besides
environmental legislation) cause stranding in global real estate markets.
For example, do certain types of property, markets, and locations have
systemic risk because of their underlying characteristics.

### 7. Conclusion

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<sup>958</sup>694 959 In response to the underlying research question,

To what extent is the global real estate market exposed to the stranded asset threat?

960695 The article has combined conceptual agendas in path dependence theory, <sup>961</sup>696 <sup>962</sup>697 963 financialisation research and socio-technical system studies to reveal a potential risk value for residential real estate property assets of \$16 964**698** trillion and \$5 trillion for global commercial assets. The relatively novel 965699 engagement with the path dependence and lock in literature proves that 966700 history and 'how we got where we are' is important in understanding 967701 global real estate markets, built environments and related institutions. 968 969 702 Indeed, our research suggests that traditional ways of working are locked <sub>970</sub>703 into regressive valuation methodologies and that this, in part, accounts 971704 for the silence afforded to stranded assets in real estate practice. Socio-972705 technical system theory has then been used to show how Energy 973706 Performance Certificates and associated Minimum Energy regulation, <sup>974</sup>707 975 976</sub>708 have the potential to hardwire and connect valuation risk into global capital markets. Concurrently, the informational bi-products of Energy 977709 Performance Certificates have been used to reveal the potential 978710 magnitude of stranded assets.

The utilisation of financialisation as an overarching catalysing concept in global capital markets has then helped connect the property practices and techniques in the global real estate market. This research has revealed a new global asset risk in parts of global real estate that have been financialised for many decades. This presents a new emphasis for financialisation research. Contemporary research typically focuses on newly financialised assets. For example, Weber (2015) and Fields (2018)

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have revealed new asset classes recently – primarily related to Tax
Increment Finance and Single Family Rental assets. This research reveals
what may happen to newly financialised products further down the line
following disruption and reconfiguration.

The article argues that exposing the stranded asset threat could play a positive role in provoking the disruptive sustainable urban retrofit proposed by Dixon et al (2018). Connecting the "what is needed with the how it can be implemented" at the global level. Attitudes could change very quickly following the 2018 minimum energy performance legislation in England and Wales (and similar minimum energy performance initiatives elsewhere in the world). It can be speculated that rapid devaluation in certain property assets could ensue if the legislation is robustly enforced. If revaluation is significant in size and speed this could affect values and behaviour in other international markets, in particular, those areas with similar property stock characteristics in terms of vintage, heating, ventilation and air-conditioning, and construction type.

Adapting theories of lock in and then echoing the recent arguments of [Silver, 2016], there are two not necessarily mutually exclusive explanations for the silence of climate-related stranded assets in global real estate markets. First is that the real estate market has digested the stranded asset threat and decided that environmental legislation will be sufficiently diluted that climate-related stranding will not impact global real estate assets. In other words, real estate stakeholders believe that the lobbying power of private and public capital held in global real estate and the force of the fossil fuel sector will win out against the climate change consensus. Under this position, significant policy related change 'just won't happen'. Indications in the early part of 2019, the time of writing, indicate that this maybe the case with little early enforcement of the minimum energy rules. Second, the institutions and traditional 'ways of working' in the real estate market are largely blind to the stranded asset threat, locked in to traditional ways of working - they simply do not account for it.

103750 Both positions are untenable, as they leave real estate assets, and the 103**%**51 investors and communities they serve, prone to an uncertain future. <sup>1039</sup>52 1040 753 1041 Adopting the principles of Pascal's Wager, it is rational to plan for potent climate-related policy enforcement. Adapting existing buildings and 104754 constructing new developments that are not reliant on fossil fuels, 1047855 although potentially costlier in the short term, can create a more resilient 1047456 (and therefore valuable) asset. Ignoring climate change exposes physical 104557 real estate assets to the risk of permanent disruption as clean technology 1046 758 1047 becomes more affordable, as social norms and consumer behaviour 104**7**59 increasingly accept principles of environmental sustainability, and as 1042960 investment managers and financiers increasingly demand that companies 1057061 disclose business model exposure to climate change.

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1074 107**581**  However, in order to begin to understand climate-related stranded assets in global real estate, it is necessary to qualify the research in this article. The wide urban context of the international perspective reveals the need for some cautionary words in relation to the context and content of the findings and conclusions in this article. The empirical approach has necessarily been one of broad review rather than detailed analysis. Moreover, our definition of real estate in this article is simplifying in its approximation - consequently, we must be careful of over-generalisation and simplification. Each international property market contains a variety of comparable but highly specific contexts, which are contingent and socially produced in each case. Furthermore, there are multitudes of factors involved in real estate obsolescence; only one of these is the climate-related stranded assets. Energy policy is only one part of a complex web of actors, interests, and relations, particularly developers but also investors, occupiers, and members of the community who are either directly or indirectly involved in the production and reproduction of global real estate assets. A great deal more research will be needed to fully understand the specific and variegated nature of climate-related stranded assets in the international context.

Yet despite these caveats, we consider that the material within provides a perspective through which a picture of climate-related stranded assets

108283 in global real estate begins to emerge. In the energy sector, the aim of 108784 legislation is to reduce fossil fuel consumption by leaving existing assets <sup>1084</sup>785 1085 1086 1086 in the ground and halting the development of new ones. However, the impact of energy policy on global real estate assets is different. The aim 1087/87 of legislation is to improve the quality of property and reduce its negative 1087888 impact upon the environment. The implication is that those existing 108289 properties reliant on fossil fuels will need to be improved in order to meet 109990 the needs of continued urbanisation - such properties cannot just be 109<u>1</u> 7**91** 1092 written off as a loss as they would be in the fossil fuel sector. Illustrating 109**392** the magnitude of this retrofit challenge, at the turn of the millennium, 1097493 [Kincaid, 2002], referring to the UK, argued that the vast majority of 2050 109**594** property stock had already been built (some of it centuries ago in mature 109695 urban locations). Reinforcing this argument, [Kelly, 2008] indicates that 1097 796 87% of current stock will still be standing in 2050. In other words, 109997 developed nations must go back to the future to solve the climate-related 110798 stranded asset problem through adaptation and retrofit. Conversely, less 1107199 developed nations may have the opportunity to skip real estate asset 110800 fossil fuel dependency in order to define their own future. 1103

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**1** BREEAM (Building Research Establishment Environmental Assessment Method), first published by the Building Research Establishment (BRE) in 1990, is the world's longest-established method of assessing, rating, and certifying the sustainability of buildings.

2 The Haute Qualité Environnementale or HQE (high-quality environmental standard) is a standard for green building in France, based on the principles of sustainable development.

<sup>3</sup> Minergie is a registered quality label for new and refurbished lowenergy-consumption buildings. This label is mutually supported by the Swiss Confederation, the Swiss Cantons, and the Principality of Liechtenstein along with Trade and Industry.

<mark>4</mark> Energy Star (trademarked ENERGY STAR), originating in North America, is an international standard for energy-efficient consumer products that can be applied to residential and commercial properties.

Leadership in Energy and Environmental Design (LEED) is one of the
most popular green building certification programs used worldwide.
Developed by the non-profit U.S. Green Building Council (USGBC), it
includes a set of rating systems for the design, construction, operation,
and maintenance of green buildings, homes, and neighbourhoods.

**6** Comprehensive Assessment System for Built Environment Efficiency (CASBEE) is a method for evaluating and rating the environmental performance of buildings and the built environment.

7 Green Globes is an online green building rating and certification tool that is used primarily in Canada and the United States. Green Globes was developed by ECD Energy and Environment Canada, an arms-length division of JLL. Green Globes is licensed for use by BOMA Canada

(Existing Buildings) and the Green Building Initiative in the United States
(New and Existing Buildings).
Green Star is a voluntary sustainability rating system for buildings in Australia. The Green Star rating system assesses the sustainability of projects at all stages of the built-environment life cycle. Ratings can be achieved at the planning phase for communities, during the design, construction, or fit-out phase of buildings, or during the ongoing operational phase.
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