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1 Subscales in the National Student Survey (NSS): Some considerations on their structure

2 Thomas V. Pollet<sup>1</sup> & Lee Shepherd<sup>1</sup>

3 <sup>1</sup> Northumbria University

4 Author Note

5 Thomas Pollet, Lee Shepherd, Dept. of Psychology, Northumbria University, Newcastle  
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8 Correspondence concerning this article should be addressed to Thomas V. Pollet, NB  
9 165, Northumberland Building, 2 Ellison Place, NE18ST, Newcastle Upon Tyne, UK..  
10 E-mail: [thomas.pollet@northumbria.ac.uk](mailto:thomas.pollet@northumbria.ac.uk)

## Abstract

Measures of student satisfaction are commonly used to compare universities. Student satisfaction with higher education institutions in the UK is assessed yearly using the National Student Survey (NSS). The most recent revision of the NSS suggests that the satisfaction questions form eight different subscales. The aim of this research was to empirically test whether the NSS questions form eight separate subscales. We used the public data from the NSS from 2019 and clustering methods to examine the structure of the data. We tested the structure of the NSS questions when the data was analysed as a whole (i.e., at the ‘top’ national level across all universities and courses). We also assessed the clustering of data for 78 course subjects separately to see the most frequent number of clusters across courses (i.e., at the ‘bottom’ individual course level). At the top (national) level, we found a four cluster or two cluster solution (when excluding both an item on the student union and a general satisfaction item), rather than an eight cluster solution. At the bottom (course) level, the most common cluster solution was two clusters, but with considerable variation, ranging from one to eight clusters. Our findings thus suggest that there is considerable variation in the structure of the NSS and that this variation can depend on analytical level (top national level vs. bottom course level). We review the implications of differing cluster structures for how the NSS is used.

*Keywords:* Clustering; Student satisfaction; Reliability; Measurement

Word count: 5,460 (body text)

31 Subscales in the National Student Survey (NSS): Some considerations on their structure

32

### Introduction.

33 There has been an increasing demand for comparative metrics measuring performance  
34 in higher education (e.g., Hazelkorn, 2015). Student satisfaction is at the core of such  
35 metrics, and more broadly quality assurance in post-secondary higher education (Chung Sea  
36 Law, 2010). For example, students from UK universities are asked to complete a standard  
37 survey evaluating their satisfaction with their university and course during the final year of  
38 their studies. This survey is called the National Student Survey (NSS). The NSS asks  
39 questions about numerous different aspects of the student's experience at university and  
40 groups these into various subscales (e.g., the teaching on my course, learning opportunities,  
41 assessment and feedback, organisation and management, etc.).

42 The subscales from the NSS have important implications for higher education in the  
43 UK. The student's responses to the different subscales contribute to university league tables  
44 (e.g., Guardian's university guide). Therefore, higher ratings in specific NSS subscales may  
45 result in a university having a higher league table ranking. Given that these league tables  
46 may influence a student's decision about where to study (Gibbons, Neumayer, & Perkins,  
47 2015), the NSS subscales may indirectly influence university applications. Moreover,  
48 universities may use the NSS subscales to alter their practices, teaching and governance (e.g.,  
49 Brown, 2011; Senior, Moores, & Burgess, 2017). For example, if an institution or course has  
50 lower scores on a particular subscale (e.g., assessment and feedback), they may alter their  
51 practices to improve this particular element of the student's experience. Given the potential  
52 impact of these subscales, it is important that they are reliable. Therefore, the purpose of  
53 this paper is to more closely examine how questions used in the NSS are grouped into  
54 subscales and whether these subscales are reliable across different units of analysis (e.g.,  
55 across all university students versus across courses within an institution).

## 56 **Reliability of the National Student Survey (NSS).**

57 The NSS was initially developed in 2005 and has been completed by students on a  
58 yearly basis since this date. The initial survey was developed from a larger pool of 45 items  
59 and the final version yielded 21 items. These 21 items in the NSS were initially grouped in  
60 six subscales; teaching (e.g., “Staff are good at explaining things”); assessment and feedback  
61 (e.g., “Assessment arrangements and marking have been fair”); academic support (e.g., “I  
62 have received sufficient advice and support with my studies”); organisation and management  
63 (e.g., ‘ The course is well organised and is running smoothly’); resources (e.g., “I have been  
64 able to access general IT resources when I needed to”); and personal development (e.g., “The  
65 course has helped me to present myself with confidence”).

66 Research has found some support for the proposed six-subscale structure of the data  
67 (Richardson, Slater, & Wilson, 2007). For example, initial assessment of the data found there  
68 to be some support for this model in suggesting there were between five and seven factors  
69 (Richardson, 2005). Moreover, an analysis focussing on science subjects supported seven  
70 factors (Fielding, Dunleavy, & Langan, 2010). The authors then reduced these to the six  
71 factors, in line with the NSS as developed. Importantly, a more recent analysis has found  
72 some support for this six-factor solution (Burgess, Senior, & Moores, 2018) and a translation  
73 and validation study into Portuguese also supported a six factor structure (Martins et al.,  
74 2019). Further research also demonstrates that the items within each subscale form a reliable  
75 measure (Bowles, Sharkey, & Day, 2020). Therefore, this research suggested that there was  
76 general support for the six NSS subscales, but there was some variation in the exact number  
77 of subscales (or factors) extracted between the different studies.

78 Importantly, the NSS survey has been enhanced and developed since it was first  
79 introduced to ensure that it meets the changing nature of higher education in the UK  
80 (HEFCE, 2014). After undertaking pilot studies (HEFCE, 2015, 2016), the NSS items were  
81 revised in 2017 and more items were included. Eight factors were proposed, clustered as

82 follows: The teaching on my course (e.g., “Staff are good at explaining things”), Learning  
83 opportunities (e.g., “My course has provided me with opportunities to explore ideas or  
84 concepts in depth”), Assessment and feedback (e.g., “The criteria used in marking have been  
85 clear in advance”), Academic support (e.g., “I have been able to contact staff when I needed  
86 to”), Organisation and management (e.g., “The course is well organised and running  
87 smoothly”), Learning resources (e.g., “The IT resources and facilities provided have  
88 supported my learning well”), Learning communities (e.g., “I feel part of a community of  
89 staff and students”), and Student voice (e.g., “I have had the right opportunities to provide  
90 feedback on my course”). These were supplemented with two questions relating to the  
91 Student Union (“Q26”: “The students’ union (association or guild) effectively represents  
92 students’ academic interests’) and Overall satisfaction (“Q27”: “Overall, I am satisfied with  
93 the quality of the course”), respectively. It should be noted that in 2017, the student union  
94 question (“Q26”) was grouped with student voice questions (“Q23” - “Q25”; HEFCE, 2016).  
95 The items and proposed clusters can be found in Appendix Table A1.

96         Given that the revision to the NSS is relatively new, there has been less research  
97 assessing the reliability of the scales. However, there have been some preliminary tests of the  
98 reliability of the post-2017 NSS data. For example, smaller-scale pilot research analysed the  
99 data on a holistic level across a variety of courses and found support for the proposed eight  
100 NSS subscales (HEFCE, 2015, 2016). Therefore, there is some support for the NSS subscales,  
101 albeit from smaller-scale research. There has been some more recent research looking at the  
102 reliability of the post-2017 NSS data, but this assessed the reliability of the NSS survey as a  
103 whole (i.e., as a single scale), rather than looking at individual subscales (Satterthwaite &  
104 Vahid Roudsari, 2020). Therefore, further research is needed to assess the reliability of the  
105 revised NSS subscales. Given that the revised NSS survey has been implemented, large-scale  
106 data are available for a variety of courses and institutions. These existing data could be used  
107 to provide a strong test of the proposed eight NSS subscales at different analytical levels.

108 Different strategies can be used to analyse the reliability of the subscales using the  
109 available existing NSS data. For example, the simplest form of analysis is to take a holistic  
110 approach and combine the data from a variety of institutions and courses. This top level of  
111 analysis has been used previously to look at the reliability of the subscales across a variety of  
112 subjects and courses (e.g., HEFCE, 2016). This is a useful strategy for providing a general  
113 overview of the reliability of the NSS subscales as a whole. However, this approach could  
114 cause some issues. From a psychometric point of view (e.g., Nunnally, 1978), relying on  
115 aggregate scales could be problematic as it presupposes that the underpinning items do in  
116 fact form a coherent scale, across different analytical levels. For example, in the context of  
117 the NSS, it may be the case that the data may fit the proposed eight-factor solution at the  
118 national level (i.e., the top level), but may not fit this eight-factor solution for some  
119 individual courses (i.e., the bottom level). If such courses then make changes to their  
120 practices based on the scores from specific NSS subscales, these changes could be based on  
121 unreliable data.

122 There is some indirect support for the idea that the structure of the data may vary  
123 between institutions and courses. Indeed, research has found variability in the number of  
124 feedback questions that were associated with overall satisfaction (Fielding et al., 2010).  
125 These researchers found that there were subjects where overall satisfaction was predicted by  
126 none (e.g., Biological Sciences), one (e.g., Human Geography), two (e.g., Mathematical  
127 Sciences) and all three of the feedback questions (e.g., Physical Sciences). Given that the  
128 association between questions within the NSS varied based on the subject under  
129 investigation, it suggests that there is a possibility that the structure of the NSS subscales  
130 may vary across subject areas. Moreover, research has also argued that the interpretation of  
131 items may vary between students, whereby highly-engaged students base evaluations of  
132 teaching on being intellectually stimulated and less-engaged students base this on staff  
133 enthusiasm (Bennett & Kane, 2014). Although student engagement is likely to vary within a  
134 course, it is possible that it may vary between courses and institutions as well. This may

135 mean that the criteria that students use to answer the NSS question may vary between  
136 institutions and courses. The potential presence of this variation could mean that the  
137 structure of NSS subscales may change between courses and institutions. Therefore, given  
138 that the association between NSS questions varies between subjects and that there may be  
139 variation in how students answer the questions between courses and institutions, there is a  
140 possibility that even if the eight-factor structure fitted the top level data (i.e., combining all  
141 courses and institutions at a national level), there may be differences in the structure  
142 between individual courses. Therefore, it is also important to also assess whether the  
143 proposed eight subscales are found when analysing the data for individual courses.  
144 Analysing the data at this bottom level of analysis provides a valuable insight into the  
145 reliability of the NSS subscales. If the NSS subscales are reliable, the proposed eight  
146 subscales should be present for the vast majority of courses.

147         Despite the importance of assessing the NSS subscales for individual courses, to our  
148 knowledge there has been little research determining the reliability of the subscales at this  
149 bottom level. Given that course-level data may be used to adapt practices, it is important to  
150 ensure the subscales are reliable at this lowest level of analysis. Moreover, assessing whether  
151 the proposed eight subscales are present at both the national level and on the majority of  
152 individual courses provides a strong test of the reliability of the NSS subscales. Based on  
153 this, our aim is to examine whether we can recover the eight proposed question clusters.  
154 Importantly, we examined this clustering at both the top (national) level and at both the  
155 bottom (course) level. This allowed us to assess the overall structure of the survey at  
156 different levels, and to determine the compatibility between the structure at these different  
157 levels. The purpose of our paper is not to evaluate the psychometrics of the NSS in its  
158 entirety, but rather to start with a smaller goal: are we able to recover the proposed structure  
159 in the NSS 1) as a whole to demonstrate the structure of the data at the (top) national level  
160 and 2) for individual courses to demonstrate the structure at the (bottom) course level?



## Methods

161

162 The data are publicly available from the [National Student Survey website](#). We used  
163 the data from the 2019 wave, as the data from the 2020 wave were still being collected at the  
164 inception of this study and COVID19 might have impacted the results. The NSS website  
165 contains detailed information on how the survey is advertised, how data were collected, the  
166 response rates and other methodological aspects, which are beyond the scope of our paper.

167

168 We present results across all the data (“top level”), but also present separate analyses  
169 whereby selected all individual subject courses for which we deemed that sufficient data were  
170 available (“bottom level”). Based on the heuristic that 10 participants are needed per  
171 variable (Harrell, 2001), samples of 270 or greater would be needed to account for the 27  
172 questions within the NSS. There were 80 courses satisfying this criterion (lowest level of  
173 analysis possible in the public data, “bottom level”). The largest proportion of subjects  
174 comprised Business Studies ( $n = 18$  out of 80), but there were courses from across the  
175 humanities (e.g., History) and STEM subjects (e.g., Mathematics). The Open University  
176 represented the largest proportion of providers ( $n = 8$  out of 80) but there was a  
177 representation from both post-92 Universities (i.e., converted polytechnic colleges; e.g.,  
178 Northumbria University, Liverpool John Moores University) and universities from the Russell  
179 group (e.g., Durham university, University of Warwick), an association of 24 leading UK  
180 universities. Similarly, there was geographical variation and universities from Wales and  
Northern Ireland were also included in this sample.

## 181 Data analysis

182

183 All the analyses were conducted in R 4.0.2 (R Development Core Team, 2008). The  
184 data, code, and analysis document are available from the [Open Science Framework](#).  
185 Clustering methods allow researchers to reduce the complexity in their data (Xu & Wunsch,  
2008). In our case, clustering is based on the frequencies to each response category for each  
186 of the 27 questions. One straightforward way to do so is via K-means clustering (MacQueen,

187 1967). Simply put, this method works by partitioning the data in such a way that each  
188 observation is allocated into  $k$  clusters. Using an algorithmic approach, the goal is to  
189 minimise the Euclidean distance to each centre of a proposed cluster. A variety of methods  
190 have been proposed to find a solution to identifying the optimal number of clusters. We use  
191 the “NBclust” package to examine a large array of clustering methods based on Euclidean  
192 Distances (Charrad, Ghazzali, Boiteau, & Niknafs, 2014). This approach allowed us to  
193 simultaneously evaluate 27 different clustering methods for the data. Due to space  
194 constraints we do not discuss these, but see Charrad et al. (2014) for an exhaustive  
195 discussion of the methods used. Following best practice, we then rely on the majority rule to  
196 determine the optimal number of clusters proposed for the data (i.e. the mode, the number  
197 which appears most often in the set). We then explore these clusters further and visualise  
198 these (Kassambara & Mundt, 2017). It is important to note that clusters can contain just a  
199 single element, thus in our case allowing for a single item to be on its own (e.g., “Q27”,  
200 general satisfaction).

201 Our analysis document also contains further analyses (e.g., X-means clustering, Pelleg  
202 & Moore, 2000; Jain, 2010; but also exploratory factor analyses, implemented via the “psych”  
203 package, Revelle, 2016) and robustness checks not reported here. The choice of analysis level  
204 can lead to different conclusions - as mentioned above, we focussed on the “top level” and  
205 the “bottom level” of analysis. However, our code can also be easily amended to conduct  
206 similar analyses but grouped at subject course or university level, for example.

## 207 **Results**

### 208 **Heat Map and Pearson correlation matrices.**

209 There were between 366,424 (“Q26”) and 386,683 (“Q15”) responses to each question.  
210 It is important to note that response rates differ by less than 5.5%, therefore response bias is  
211 unlikely to strongly impact our results at aggregate level. Figure 1 shows a heat map based  
212 on the response frequencies. The question on Overall satisfaction (“Q27”) demonstrates that

213 students are generally positive. The question on the student union (“Q26”) shows that the  
 214 responses to this question are somewhat more negative.

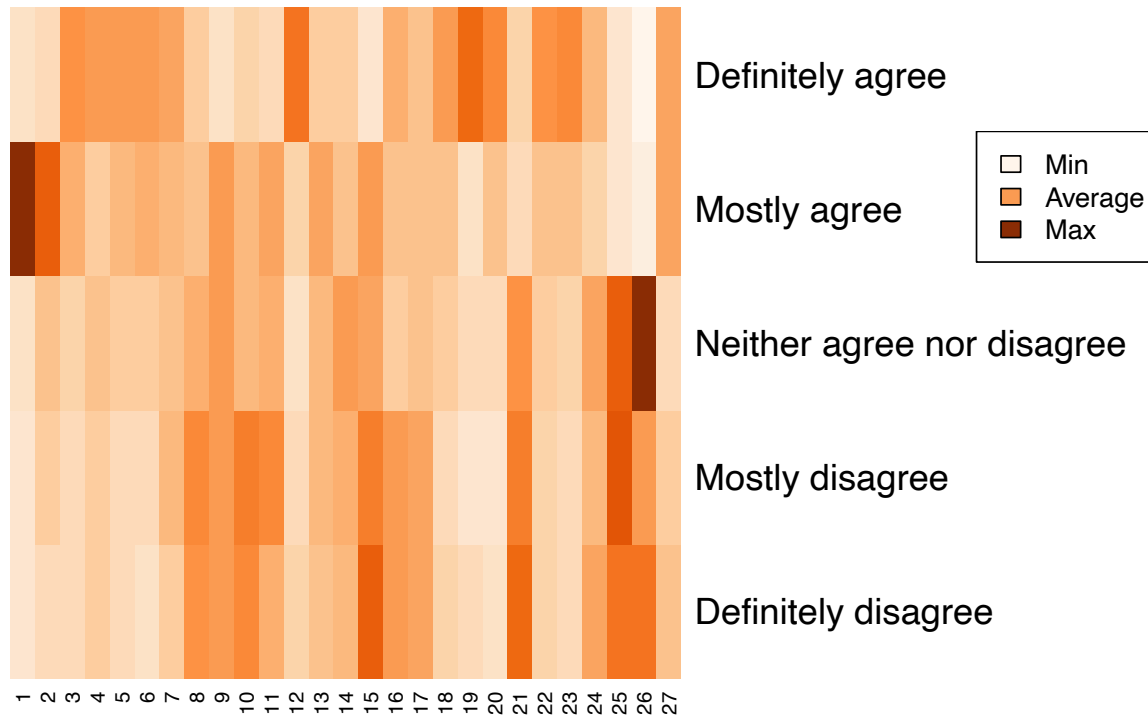


Figure 1. Heat map based on frequencies

215 Figure 2 demonstrates the Pearson correlations of the aggregated data. It is clear that  
 216 all variables correlate moderately to very strongly. The weakest correlations are with “Q26”  
 217 (*The students’ union (association or guild) effectively represents students’ academic*  
 218 *interests*). Note that this is also the question with the lowest response rate.

## 219 Clustering

220 **Top level analysis - all data.** Twenty-seven clustering methods were evaluated but  
 221 one failed to converge leaving 26 cluster solutions to be evaluated. The frequency  
 222 distribution is summarised in Figure 3. Incidentally, removing the general satisfaction  
 223 question, also led to a four cluster solution [see OSF](#). Figure 4 shows the distribution of the  
 224 cluster solutions, when the general satisfaction is excluded.

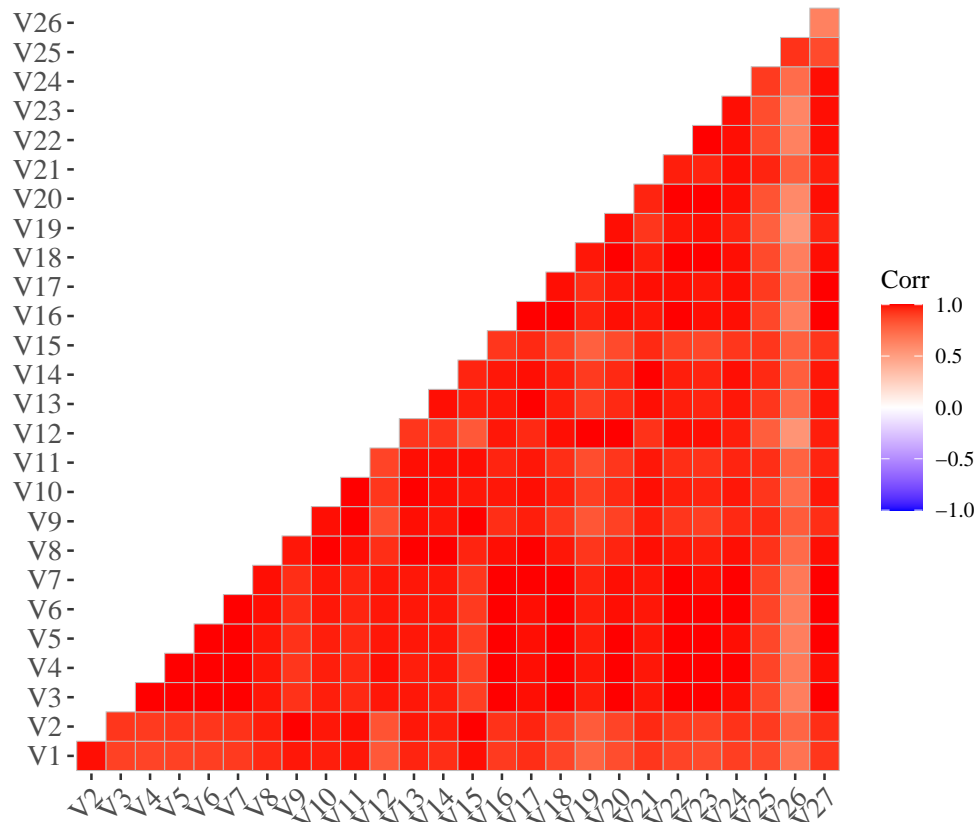


Figure 2. Heat map with aggregated correlations for each of the 27 variables

225 Next, we used K-Means clustering to visualise the proposed structure for a four cluster  
 226 solution. Figure 5 displays the four clusters in two dimensions. The largest cluster is in pink.  
 227 this cluster contains all items on Learning Opportunities (“Q5” to “Q7”), but it also contains  
 228 a myriad of other items (e.g., Items relating to Organisation and management  
 229 (“Q16”, “Q17”), but also items relating to Student Voice, “Q23” and “Q24”). It also contains  
 230 the overall satisfaction question (“Q27”). It is difficult to label this cluster but we propose to  
 231 label it as “general satisfaction”, given that it contains the satisfaction item and likely the  
 232 items in this cluster are closely related to general satisfaction. The second largest cluster is  
 233 in green. It contains all items relating to “Assessment and feedback (’Q8 to Q11”). However,  
 234 this cluster also contains some items for Teaching on my course (“Q1” and “Q2”), Academic  
 235 support (“Q13” and “Q14”), and organisation and assessment (“Q15”). What seems to

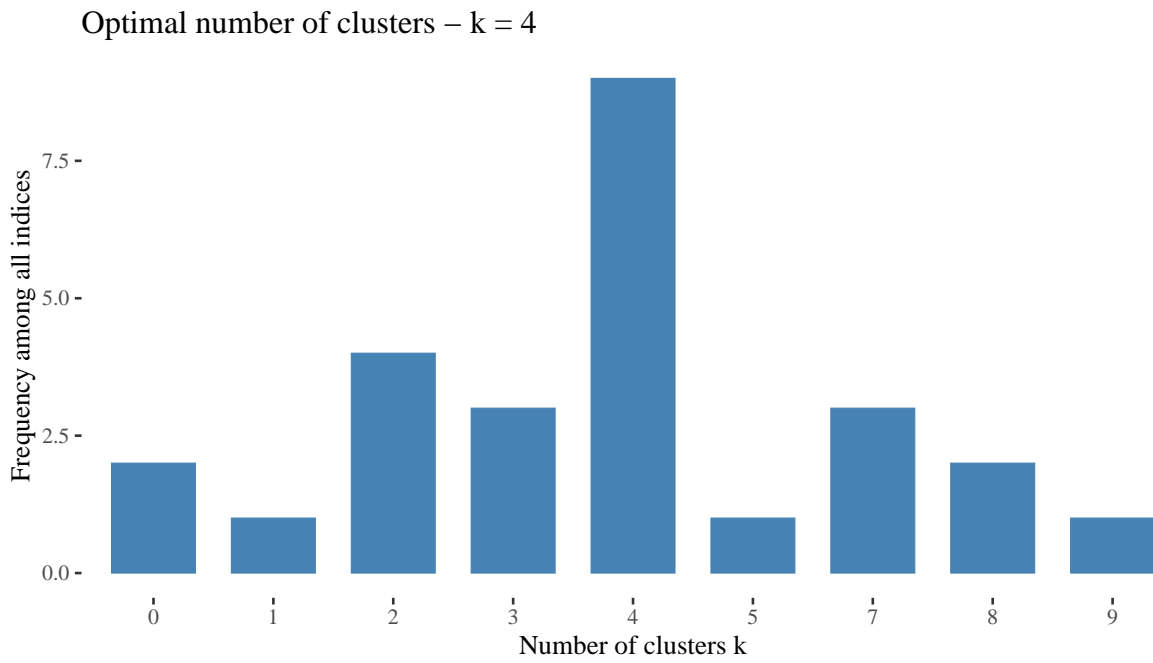


Figure 3. Frequency distribution for optimum clustering

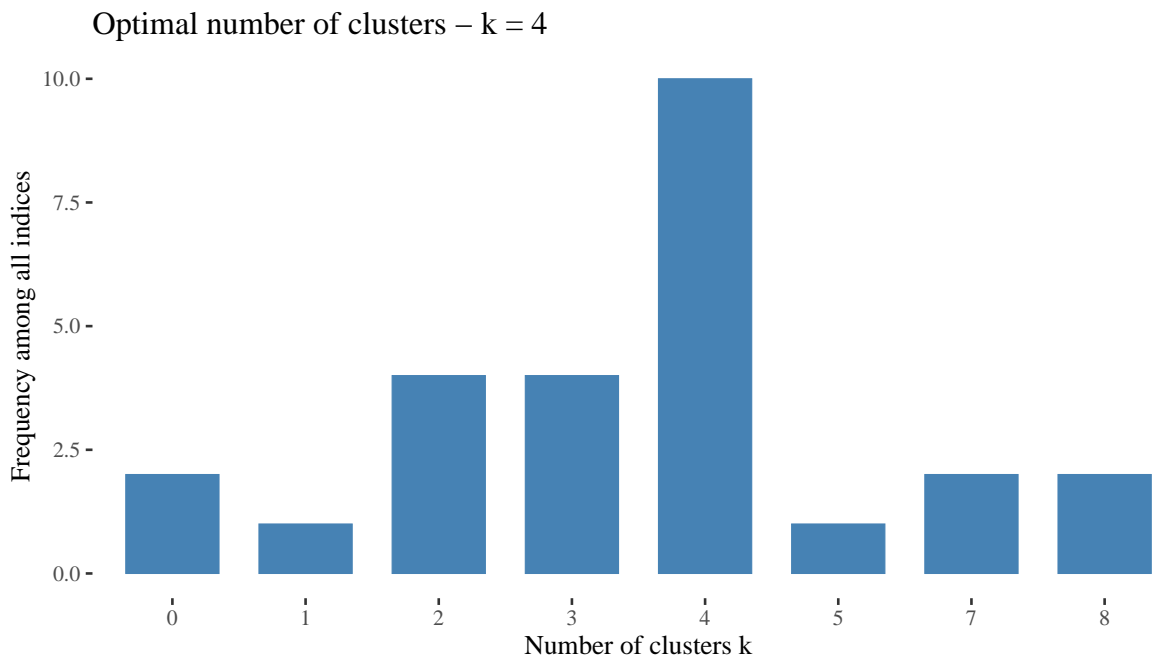


Figure 4. Frequency distribution for optimum clustering (without general satisfaction item, 'Q27')

236 connect most of these items is that they tend to relate to staff, we refer to this factor as  
237 “Staff”. The two remaining clusters, purple and orange, were smaller. The purple cluster  
238 contains two items from Learning resources (“Q19-Q20”: “The library resources (e.g. books,  
239 online services and learning spaces) have supported my learning well” and “I have been able  
240 to access course-specific resources (e.g. equipment, facilities, software, collections) when I  
241 needed to”) and one item relating to academic support (“Q12”: “I have been able to contact  
242 staff when I needed to”). We tentatively label this cluster as “Resources”. The orange cluster  
243 contains a question on the student union (“Q26”) is grouped with one item on Student Voice  
244 (“It is clear how students’ feedback on the course has been acted on’), and one item relating  
245 to Learning community (“I feel part of a community of staff and students”). We tentatively  
246 label this cluster as “Community”.

247       Importantly, the proposed clustering is quite clearly different for some of the proposed  
248 structures. For example, the items related Teaching on my course (“Q1” to “Q4”) are  
249 divided over separate clusters.

250       It could be argued that we did not find the proposed structure because we included the  
251 overall satisfaction item in our analysis. This is unlikely as individual items could also fail to  
252 clearly cluster with other items. Nonetheless, we repeated the analysis with this item  
253 removed (details on [OSF](#)). Figure 6 illustrates the four cluster structure when the general  
254 satisfaction item is excluded. The clusters identified are different from above, which is to be  
255 expected. However, upon closer inspection it shows that the spatial layout is quite similar, it  
256 is just that the clustering method has drawn different boundaries. For example, again, the  
257 items related Teaching on my course (“Q1” to “Q4”) are divided over separate clusters. Also,  
258 we again find that the clustering is quite different from the proposed structure.

259       One could also argue that the item relating to the student union “Q26” should  
260 similarly be excluded (but note that it is spatially very close to “Q25”, suggesting that it  
261 does align with “Student voice” and it was initially conceived to be part of student voice).

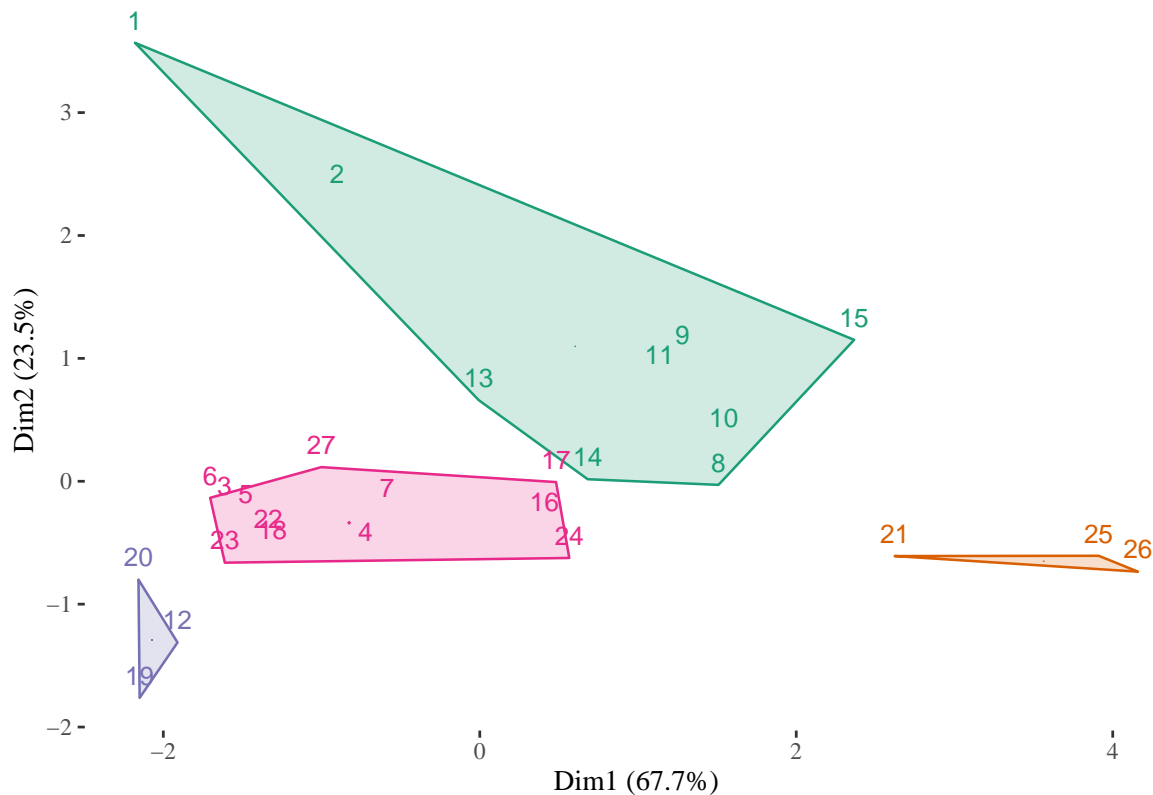


Figure 5. Proposed clustering based on K-means clustering. Numbers correspond to NSS question numbers.

262 When repeating the exercise with exclusion of “Q26” and “Q27”, we find a two cluster  
 263 solution (Figure 7), rather than a four cluster solution. However, the spatial layout of the  
 264 items is quite similar to Figure 6, but we now end up with fewer clusters. Importantly, this  
 265 structure does not clearly align with the proposed eight cluster solution. For example, the  
 266 items related Teaching on my course (“Q1” to “Q4”) are again divided over separate clusters.

267 **Bottom level analysis - specific course subjects.** For two courses there were  
 268 convergence issues and optimal clustering for the 27 clustering methods could not be  
 269 determined. The frequency distribution for the optimal clusters for the remaining 78 courses  
 270 are shown in Figure 8. The most common proposed number of clusters is 2 (32 out of 78).  
 271 Yet, there is considerable variability, with 22 out of 78 subjects having a cluster solution of 3

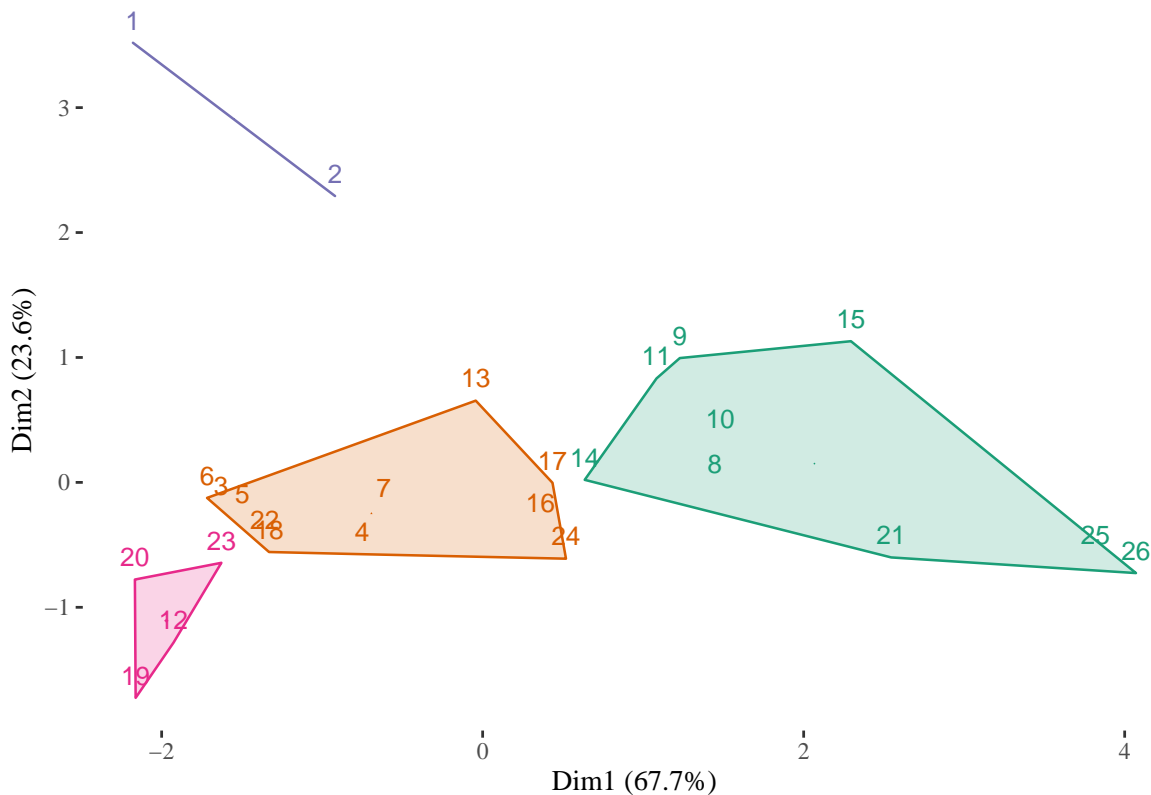


Figure 6. Proposed clustering based on K-means clustering (without 'Q27' relating to general satisfaction). Numbers correspond to NSS question numbers.

272 and 15 out of 78 subjects having a cluster solution of 1. For only 1 out of 78 subject courses  
 273 the majority rule suggested eight clusters, but the structure does not align with the proposed  
 274 clusters (see OSF). What is clear, however, is that depending on the course one would end  
 275 up with very different groupings (1, 2 or 3 clusters) and that these groupings do not align  
 276 clearly with the proposed division into eight clusters.

277 Even if the same number of clusters is proposed, we can have quite different groupings.  
 278 We illustrate this in Figure 9, with two courses from the Open University (Counselling,  
 279 psychotherapy and occupational therapy (“counselling”) and Mathematics), for which there  
 280 is a two cluster solution. While there is some overlap (e.g., “Q21”, “Q22”, “Q24”, “Q25”,  
 281 “Q26” feature in both clusters 2), there are also notable differences. For example, two items



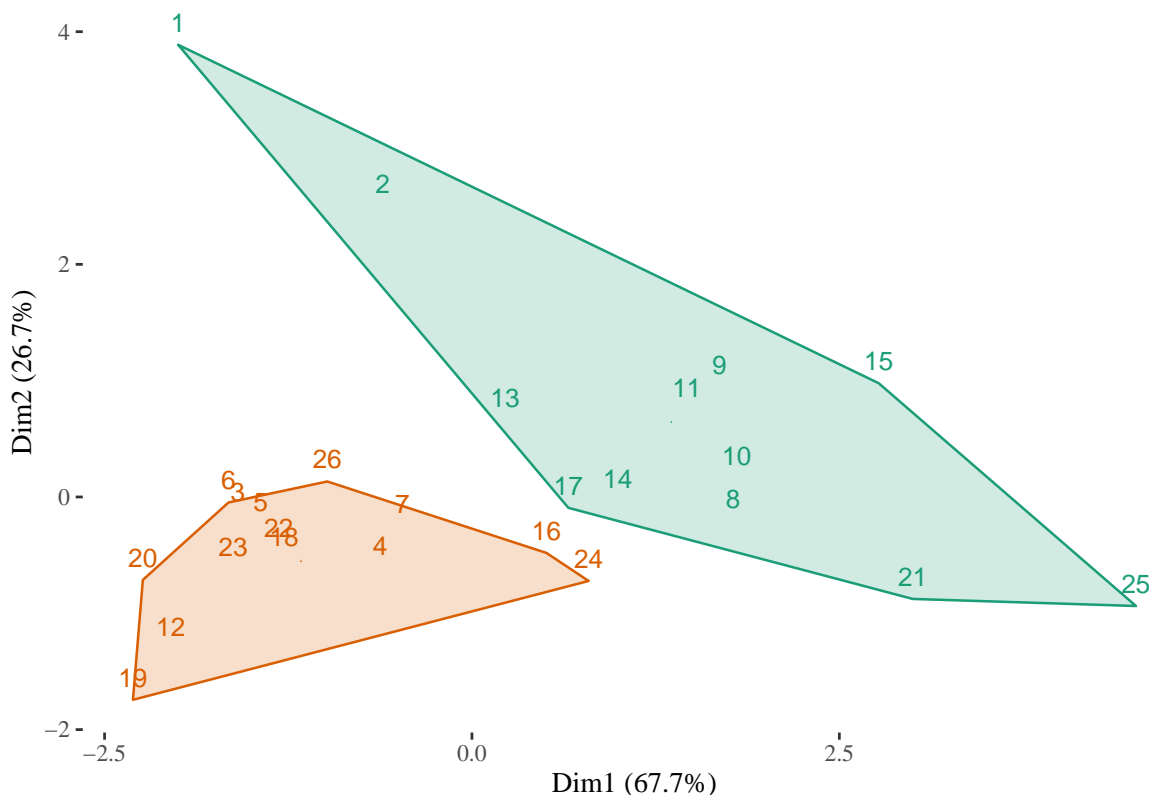


Figure 7. Proposed clustering based on K-means clustering (without 'Q26' relating to the student union and 'Q27' relating to general satisfaction). Numbers correspond to NSS question numbers.

282 from “Learning opportunities” (“Q6” and “Q7”) are part of the second cluster for  
 283 Mathematics but are not included in cluster 2 for counselling. Mathematics’ second cluster  
 284 also includes “Q19” (“The library resources (e.g. books, online services and learning spaces)  
 285 have supported my learning well”). Perhaps more problematic is that these two clusters bear  
 286 little resemblance with the proposed eight clusters.

287

## Discussion

288 The NSS is an important assessment tool in higher education in the UK. In this study,  
 289 we aimed to determine the structure of these data. We found variability in the structure of  
 290 the NSS data, depending on the level of analysis. At the top (national) level, we found a four

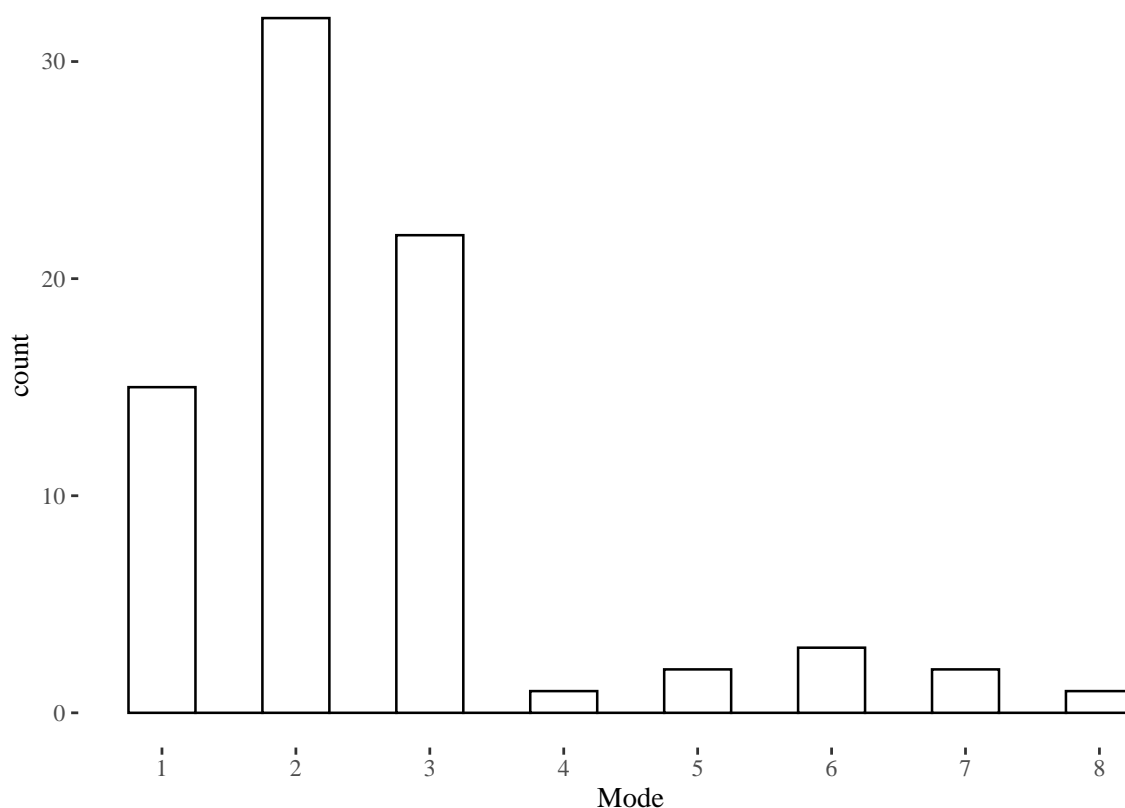


Figure 8. frequency distribution of optimal clusters for 78 course subjects

291 cluster solution for this data, which we labelled as General Satisfaction, Staff, Resources, and  
 292 Community. Even though we found a two cluster solution when we excluded both the item  
 293 about the student union (“Q26”) and the general satisfaction item (“Q27”), positions of  
 294 individual items corresponded largely to the previously documented four cluster solution. At  
 295 the bottom (course) level of analysis, we found that the number of clusters varies across  
 296 different courses. A two cluster solution was most common among courses. However, there  
 297 was also a substantial number of courses that contained either one or three clusters.  
 298 Therefore, at both the national and course level, we do not find substantial support for the  
 299 proposed eight-cluster solution.

300 It should be noted that some research has found support for the structure proposed by  
 301 the NSS. For example, prior to the revision of the NSS in 2017, numerous studies found some

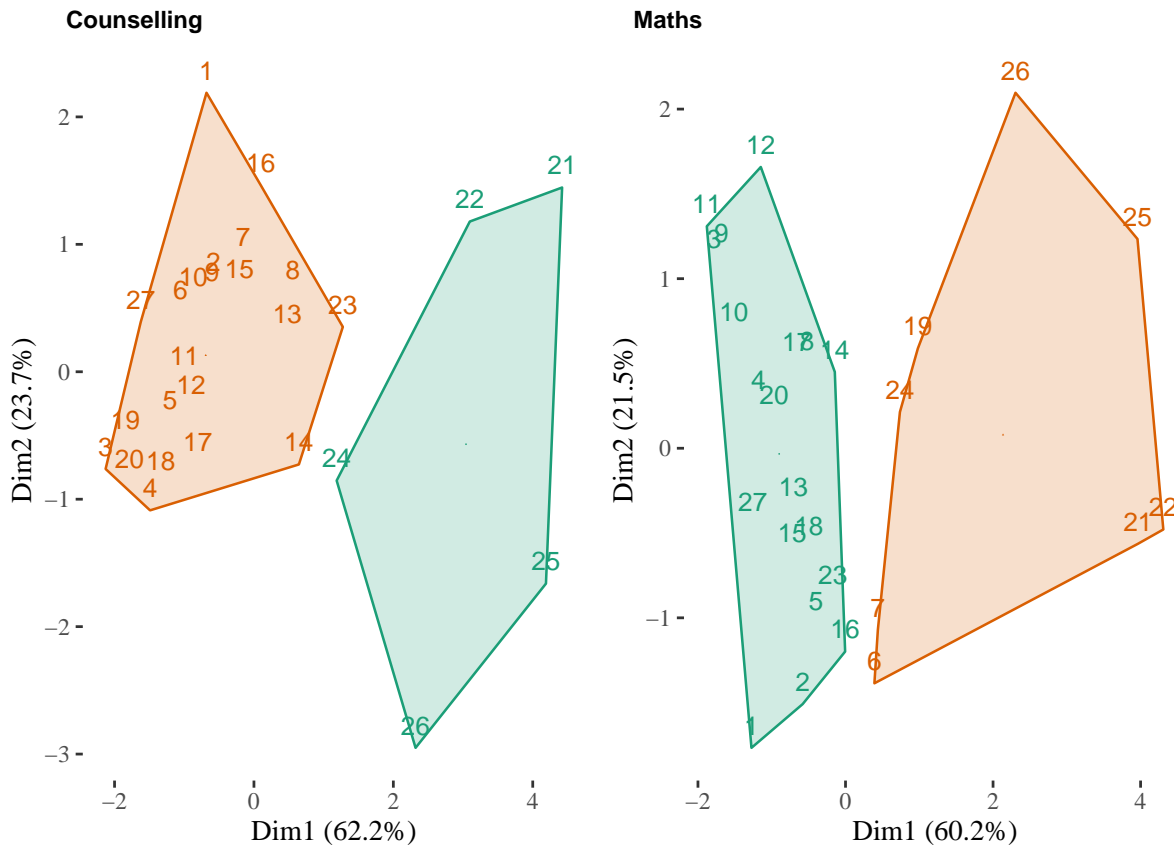


Figure 9. Illustration of two cluster structure in two Open University courses. Numbers correspond to NSS question numbers.

302 support for the six-factor solution (Fielding et al., 2010; Richardson, 2005; Richardson et al.,  
 303 2007). We may have found different results than these studies for numerous reasons. For  
 304 example, we analysed data from the post-2017 NSS, which contained more items. The  
 305 inclusion of these items may have altered the structure of the data. Also there are differences  
 306 in the order and content of items (Office for Students, 2020b), which might have affected the  
 307 structure. Moreover, much of this work was undertaken on early NSS data. Recent research  
 308 suggests that there has been a general rise in NSS results over the years leading to a ceiling  
 309 effect (Burgess et al., 2018; Langan & Harris, 2019). This general rise in satisfaction over the  
 310 years and ceiling effect may make it more difficult to differentiate between the different  
 311 factors in the 2019 data that we used for this analysis. However, these ideas cannot explain

312 why we found different results from more recent research (HEFCE, 2016). One possible  
313 reason for this is that the solution that is found may depend on the way that the analysis is  
314 undertaken. For example, we found differences in the results when we analysed the data at  
315 the national and course level. Similarly, we found slight differences depending on whether or  
316 not the satisfaction item and student union item were included into the analyses. There may  
317 also be other differences that occur depending on the analysis strategy. The solution may  
318 vary depending on a) whether the number of solutions is determined based on a-priori  
319 assumptions or statistical techniques, b) the courses that were included in the analysis, or c)  
320 whether primary data is used rather than the secondary data available on the NSS website.  
321 However, the fact that the solution may vary based on the type of analysis suggests that  
322 further research is needed to assess the reliability of the proposed clustering of questions.

### 323 **Limitations and future research**

324 It is important to consider the limitations of this study. There is probably a large  
325 number of ways in which one could divide up the NSS data. For example, one could repeat  
326 the clustering exercise which we performed by course subject (ignoring that they are  
327 clustered within universities) or by university (ignoring clustering by subject), or by  
328 geography (clustering by country or, for example, by metropolitan area). As is already clear  
329 from our analysis, the choice of the level analysis will impact the answer one gets (e.g.,  
330 Simpson, 1951; Robinson, 1950). There is likely no “correct” answer as to which level of  
331 analysis is best-suited, as that will depend on the unit of analysis (e.g., within a university  
332 comparing subjects, versus comparing universities within a region). However, what is clear,  
333 at least in our analysis, is that there is no consistent structure in line with the proposed  
334 eight cluster structure at the aggregate level or course subject level. It is possible that at the  
335 level of the individual respondent yet a different pattern arises, but note that these data are  
336 not public. More importantly, what is fed forward in metrics is usually based on some  
337 aggregate level, rather than at the individual level.

338 It is important to bear in mind that we have only investigated one aspect of  
339 measurement in the NSS. There are a whole host of other research questions which need to  
340 be addressed to ensure that the NSS scales are valid and reliable (e.g., Anastasi, 1976;  
341 Borsboom, 2005; Finch & French, 2018). For example, a common measure for reliability is  
342 the test-retest correlation of items: do participants respond to the items of a scale in a similar  
343 fashion, when they retake a scale three months later, for example. Future research assessing  
344 test-retest reliability of the NSS subscales would be valuable. Another aspect which needs to  
345 be considered is measurement invariance (e.g., Meredith, 1993). Comparisons between  
346 groups are only valid if we are able to reliably recover the same psychological constructs in  
347 each group. This is a well-known issue in cross-cultural measurement (e.g., Milfont & Fischer,  
348 2010), but perhaps lesser known in the context of Higher Education. In order to be able to  
349 directly compare universities or courses, we thus need to be sure that the *same* structure is  
350 underpinning each of those. This is typically established via multigroup structural equation  
351 modelling (e.g., Mair, 2018). Our preliminary exploration via cluster analysis suggests that  
352 there likely is wide variation in the dimensional structure at course level. However, further  
353 work is necessary to establish the potential impact on metrics as they are used. Moreover, an  
354 “ideal” measure should exhibit invariance across a whole range of relevant grouping variables  
355 (e.g., gender, age, ethnicity, full time vs. part time students, studying at post-92 versus  
356 Russell group university, studying STEM vs. humanities subjects). Although there is some  
357 work assessing this (e.g., Richardson et al., 2007), we call for more work demonstrating that  
358 the NSS consistently demonstrates the same structure across a large number of groupings.

359 Another important consideration is the consistency of the data year-on-year. Previous  
360 research using early NSS data found consistency in university ranking across years (Cheng &  
361 Marsh, 2010). However, it is also important to assess the consistency in the clustering  
362 year-on-year. We conducted our analyses on the data from a single year. From these data,  
363 we showed variation in the structure of the data depending on the level of analysis, and that  
364 the cluster solution may vary between courses. It is possible that the solution for the

365 national data and the course-level data may be consistent from year-to-year. However, it is  
366 also possible that both these solutions may vary each year. It was beyond the scope of this  
367 research to assess the reliability of these solutions across the number of years. Instead, we  
368 focused on the general reliability of the solution at both the national and course level.  
369 However, it is important for future research to determine the extent to which these solutions  
370 are reliable from year-to-year. This will allow universities to determine whether improving  
371 one cluster is likely to be effective in subsequent years.

### 372 **Practical implications**

373 The NSS data underpin important metrics that are used in numerous ways. Indeed,  
374 the data is included in university league tables (e.g., Guardian university guide) and  
375 university assessments into teaching standards (i.e., the TEF). The data are also used within  
376 universities to improve the student experience at both the institutional and course level.  
377 Students may also use this data to determine where they wish to study (Gibbons et al.,  
378 2015). Given this, it is important to consider how these data can be used effectively. This  
379 study suggests that using the aggregated data may be problematic. Indeed, we found  
380 discrepancies between the implicit solution that is often applied and our data. At the  
381 national (top) level analysis, we found either a four or two cluster solution, rather than the  
382 proposed eight cluster solution. Moreover, the exact nature of these clusters varied  
383 depending on the analysis that was undertaken (i.e., whether the overall satisfaction and/or  
384 student union items were included in the analysis). This discrepancy from the frequently  
385 applied solution and the variation based on the type of analysis suggests that the aggregated  
386 data should be used with caution.

387 We also found that the solution varied between institutions at course level. Although a  
388 two cluster solution was most common, there were a substantial number of courses where the  
389 data produced either a single cluster or three cluster solution. This suggests that  
390 comparisons between courses based on the aggregated data structure may be problematic.

391 Moreover, our illustration between two courses within the same university suggests that even  
392 comparisons between courses within the same institution may be difficult. This is not the  
393 first study to suggest that comparisons using the NSS data should be interpreted with  
394 caution. For example, researchers have suggested that as students with approaches to  
395 learning vary in their interpretation of the questions, comparing different subjects and  
396 institutions is especially difficult (Bennett & Kane, 2014). Here, we add to this argument by  
397 suggesting that comparisons based on the aggregate data may be difficult as the structure of  
398 these data varies between courses.

399 Issues with the NSS have been raised by academics (Bell & Brooks, 2018; Lenton, 2015;  
400 Sabri, 2013; Senior et al., 2017; Yorke, 2009) and government bodies (Department for  
401 Business, Energy & Industrial Strategy, & Department for Education, 2020). However, it is  
402 important to note that we are not questioning the usefulness of the NSS survey. Indeed, the  
403 NSS has numerous strengths. These strengths include a substantial rise in overall student  
404 satisfaction across the board (Burgess et al., 2018; Langan & Harris, 2019), high response  
405 rates (Office for Students, 2020a), and reducing the burden on universities to collect data on  
406 satisfaction (Office for Students, 2021). Instead, we argue that it is important to carefully  
407 consider the use of the aggregate data. If the aggregate data are used to inform policy  
408 decisions at course level, it is important to determine whether the structure of the data at  
409 the course level is indeed similar, before implementing changes to courses. Alternatively, an  
410 individual-item approach could be used rather than the proposed clustered scales. For  
411 example, recent research has demonstrated the effectiveness of using individual-item  
412 approaches to identify strategies for improving overall satisfaction (Langan & Harris, 2019;  
413 Satterthwaite & Vahid Roudsari, 2020). Moreover, text comments from the NSS are also  
414 used to consider how changes could be made to improve practice (Langan, Scott, Partington,  
415 & Oczujda, 2017), which could be considered as another type of individual approach. As  
416 such, individual-item and respondent based approaches can be used effectively to enhance  
417 the student experience following feedback from the NSS.

## Conclusion

418

419 It is important to ensure that the proposed NSS subscales are reliable. Our analyses  
420 suggest that clustering of such items into scales is likely ambiguous and we have  
421 demonstrated other groupings than the proposed eight dimensions. At the top (national)  
422 level, we found the questions were clustered into two or four clusters, depending on the  
423 analytical approach. Similarly, at the bottom (individual course) level there was a wide  
424 range in the number of clusters, with two clusters being most common among courses. The  
425 subscales within the NSS are an important metric for UK universities. These subscales are  
426 included into university league tables. These league tables are used by students to determine  
427 where to study. As such, the NSS may influence university applications. Moreover,  
428 institutions and courses may alter their practices based on the results of the NSS. Given that  
429 the data did not show support for the proposed eight subscales, it is important to carefully  
430 consider how the NSS is used by league tables and institutions. The proposed aggregated  
431 data may not fit the structure of the data for students on a particular course. As such, the  
432 use of the proposed subscales may be problematic. Instead, we argue that it may be useful  
433 to focus on the individual items. Moreover, given these findings, we call for further research  
434 to test the validity and reliability of the NSS clusters.

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Appendix  
Appendix Table A1

Table A1

*Questions of the NSS 2017 version (from HEFCE, 2016)*

Number	Item
<b>The teaching on my course</b>	
1	Staff are good at explaining things
2	Staff have made the subject interesting
3	The course is intellectually stimulating
4	My course has challenged me to achieve my best work
<b>Learning opportunities</b>	
5	My course has provided me with opportunities to explore ideas or concepts in depth
6	My course has provided me with opportunities to bring information and ideas together from different topics
7	My course has provided me with opportunities to apply what I have learnt
<b>Assessment and feedback</b>	
8	The criteria used in marking have been clear in advance
9	Marking and assessment has been fair
10	Feedback on my work has been timely
11	I have received helpful comments on my work
<b>Assessment and feedback</b>	
12	I have been able to contact staff when I needed to
13	I have received sufficient advice and guidance in relation to my course
14	Good advice was available when I needed to make study choices on my course
<b>Organisation and management</b>	
15	The course is well organised and running smoothly
16	The timetable works efficiently for me
17	Any changes in the course or teaching have been communicated effectively
<b>Organisation and management</b>	
18	The IT resources and facilities provided have supported my learning well
19	The library resources (e.g. books, online services and learning spaces) have supported my learning well
20	I have been able to access course-specific resources (e.g. equipment, facilities, software, collections) when I needed to
<b>Learning community</b>	
21	I feel part of a community of staff and students
22	I have had the right opportunities to work with other students as part of my course
<b>Student voice</b>	
23	I have had the right opportunities to provide feedback on my course
24	Staff value students' views and opinions about the course
25	It is clear how students' feedback on the course has been acted on
26	The students' union (association or guild) effectively represents students' academic interests
<b>General satisfaction</b>	
27	Overall, I am satisfied with the quality of the course